## Right Honorable Speaker,

- 1. I feel honored to rise before this august Legislature-Parliament to present the fourth budget after the elections of the Constituent Assembly which was formed after series of historical struggles, people's movement and the Madhes movement. This budget is also being presented on the eve of the completion of the adjustment and rehabilitation of Maoist army combatants and promulgation of the new constitution by the Constituent Assembly with the consent of the political parties within the early months of the next Fiscal Year. On this occasion, I would like to express my deepest and sincere tribute to the entire known and unknown martyrs who sacrificed their most valuable lives for the sake of democracy, republic and federalism.
- 2. Commitment has been made to submit, in front of people, a draft of the new Constitution through latest political consensus within the extended period of the Constituent Assembly. I am confident that the peace process is coming to a logical conclusion. The constitution drafted by the Nepalese people will be promulgated within few months from now. This will be the most important chapter in terms of political accomplishment. Once the constitution is promulgated, I am sure that qualitative changes will take place in political, economic, social and cultural aspects of the country.
- 3. Pre-budget discussion was held in the Legislature-Parliament for the first time after the formation of the Constituent Assembly. I have prepared this budget by paying serious attention and giving due considerations to the suggestions given by the Honorable Members of the Parliament in relation to the principles and priorities of the budget, and Policies and Programs of the Government.
- 4. The directives, principles and policies of the Interim Constitution, approach paper of the Three Year Plan, Policies and Programs of the Government for Fiscal Year 2011-12, national targets of the Millennium Development Goals, suggestions and feedback provided by various quarters including political parties, business communities and academia have formed the basis in the formulation of this budget. I have put special efforts to make the budget of coming Fiscal Year forward-looking,

- people-oriented, balanced, inclusive and gender-responsive such that all Nepalese could feel ownership of it.
- 5. The present government, formed with the consent and support of all the forward looking political forces, is geared towards the campaign of creating a prosperous, modern, independent, just and inclusive New Nepal by abolishing feudalism of all forms with the cooperation of public, cooperative and private sector. This has been a policy stance of the government which was already mentioned in the White paper I made public on 12 April 2011. I have prepared this budget taking these policies and concepts as guidance.
- 6. On the one hand, production and productivity in the economy has been low, and on the other, even the limited production has not been fairly distributed. In order to address this fundamental problem of the economy, the budget has focused on creating employment opportunities in the economy by establishing a foundation for development that is based on social justice that is balanced and inclusive. In this regard, enhancing production and productivity in agricultural and industrial sectors, promoting investment of private sector in industry and infrastructure, reducing poverty and inequality by fairly distributing the available opportunities will be the major thrust of the budget.
- 7. I have explored coordinative and complimentary roles of public, cooperative and private sectors in order to transform natural, economic and human resources into an important means and engine by identifying, mobilizing and prioritizing existing resources of the country. It is impossible to meet the developmental expectation of the Nepali people by a single budget. However, I am confident that this budget will give a message to them that we have been heading towards that end.

#### Honorable Speaker,

8. I have already submitted Economic Survey, 2011 which contains socioeconomic indicators of the country with their trends and characteristics
and an annual status review of the public enterprises before this august
Legislature-Parliament. Now, I would like to briefly present some of the
macroeconomic indicators of the last three years after the elections of the
Constituent Assembly as well as the status of those indicators to date.

- a. Economic growth rate for the current Fiscal Year is estimated to be 3.5 percent. Average economic growth rate over the last three years was below 4.0 percent. Inflation, which persisted at double digit during the last two years, has come to a single digit in this year.
- b. As of 15 June of the Fiscal Year, i.e. first 11 months, both imports and exports have increased approximately by 6.0 percent. Despite an increase in the merchandise export compared to previous year, trade deficit continued to increase during the last three years. Similarly, since last Fiscal Year, the Nepalese economy started recording a balance of payment deficit. Despite this, foreign exchange reserves remains sufficient to meet 7 months equivalent imports of goods and services.
- c. Revised total expenditure of the current Fiscal Year is estimated to be Rs. 306.27 billion. Current expenditure is estimated to be Rs. 180.14 billion, capital expenditure Rs. 108.08 billion, and principal repayment Rs. 18.04 billion. Even though the size of the total budget has been increasing continuously, availability of budget for capital expenditure is squeezing because of the rapid rise in current expenditure. At the same time, absorptive capacity of foreign aid has also been gradually eroding.
- d. Revenue mobilization, hence collection, in this Fiscal Year was adversely affected due to delayed submission of the current Fiscal Year budget, non expansion of economic activities and decreased imports. Revenue collection is estimated to be Rs. 206 billion- an increase by 14.4 percent over the actual collection of the last Fiscal Year.
- e. The next Fiscal Year budget needs to be focused towards achieving a higher growth rate by improving macroeconomic indicators, expanding capital market and enhancing confidence, promoting private sector investment by expanding physical and economic infrastructures, and focusing economic activities in the productive sectors. I am confident that this budget will be able to accelerate economic growth and ensure equitable development by increasing

- investment in the public, private and cooperative sectors and by bringing in dynamism in the economy.
- 9. I have also submitted ministry-wise statement of targets and progress with expenditure appropriated to each ministries before this august Parliament today.

# Vision and Basic Principles of the Budget

## Honorable Speaker,

- 10. I have felt that the political mileage so far achieved by us has been challenged by issues such as sidelining of economic development agenda, lack of common economic program, prevalence of transitional political situation, lack of investment friendly environment, lack of attention for the development of agriculture and industrial sectors, emergence of energy crisis and liquidity problem at the financial sector, higher inflationary trend, public service affected by weak project implementation, continuation of discrimination and exclusion along with poverty, deprivations and backwardness. Hence, in order to address these challenges, the budget has tried to advance programs based on basic principles as mentioned below.
  - a. Building a self reliant, progressive, just and peaceful new Nepal through elimination of feudalism, and exploitation, and suppression of monopolistic capitalism through the adoption of socialismoriented, people centered and public welfare inclined economy. For this, three pronged economic policy of the Interim Constitution with the participation of public, private and cooperative sectors will be materialized.
  - b. Establishment of economic and social foundation characterized by social justice and inclusion by freeing people from all kinds of inequalities, discrimination, exploitation, suppression and injustice prevalent in the society. For this, ownership and access of poor will be increased over the sources and means of production.
  - c. Distribution of relief to the families of conflict victim, martyrs and disappeared people and completion of reconstruction and

- rehabilitation works which were destroyed during the conflict period.
- d. Accord priority on the building of infrastructures by maintaining regional and demographic balance and assist in the proposed federal structure of the country. To encourage private sector investment in big infrastructure projects on basis of public-private partnership. To make necessary legal framework in order to attract foreign investment in mega infrastructure projects including the hydro power.
- e. Maintenance of overall macroeconomic stability, advancement of works on reform and governance for the stability of financial sector, maintain budget deficit within a safe limit, allocation of budget with a view to balance regional and demographic features, maintenance of financial discipline through accountability and transparency, bring normalcy in public service delivery through reforms in distribution system and make an effective price monitoring system.
- f. In order to achieve benefits from rapid economic development of two giant emerging economies of neighboring India and China, a special priority will be given for expansion in tourism, infrastructure development, establishment of industries and trade in goods and services.

## Honorable Speaker,

### **Objectives of the Budget**

- 11. The objectives of the Budget of the Fiscal Year 2011-12 are mentioned as below.
  - a. To assist in formulation of new constitution and completion of remaining works of peace process.
  - b. To provide relief to the general public, conflict victim, martyrs and disappeared people.
  - c. To minimize social conflict and advance inclusive development process through creating a basis for sovereign, self reliant and free economy by using national capital and resources to the maximum

- extent and increasing access of poor and deprived on resources including land.
- d. To achieve higher economic growth based on social justice and employment opportunities by increasing investment of public, private and cooperative sectors for commercialization of agriculture, rehabilitation of industries and expansion of service sector.
- e. To maintain geographic, regional and demographic balance and to assist the proposed federal structure by intensifying the development of infrastructure and,
- f. To increase public confidence through maintaining macroeconomic stability and improving governance in the financial system.

#### Honorable Speaker,

Now, allow me to present policies and programs of this budget.

# Establishment of Peace, Formulation of Constitution and Sustainable Resolution of Conflict

- 12. As peace and constitution are the main responsibility of the present government, I have made necessary provision for the integration of Maoist Combatants and their rehabilitation so as to take the peace process to its logical conclusion. I have also made adequate provision for the institutionalization of Federal Democratic Republic through the drafting of new constitution based on the national consensus for the greater benefit of Nepali people.
- 13. I have made a budgetary provision for relief to the families of martyrs and disappeared people and those injured in conflict. I have initiated a special program for the rehabilitation of conflict victims, displaced, martyrs and disappeared people.
- 14. I have allocated budget for the establishment of Commission to find out the disappeared people and High Level Commission on Truth and Reconciliation. In addition, budget has been allocated for the construction of Martyrs Park in Gokarna and Terai Madhesh, Commemorative Park on Madesh Movement and peace movement program with the peoples' participation.

- 15. Necessary budget has been allocated for the implementation of special program targeted to the districts of mid and far western development regions that were affected from the conflict in the past. A directive in respect with the implementation of this program will be formulated within the middle of November 2011.
- 16. Considering that the sustainable peace is possible through speedy economic development, necessary budget has been allocated for the implementation of development programs for peace in order to accomplish infrastructure development works upto the village level.
- 17. Necessary budget has been allocated for the reconstruction of infrastructures which were damaged during the conflict period and remained unconstructed.

## Reform in Public Service Delivery and Supply System to Provide Relief to General Public

- 18. Market monitoring will be made effective in order to control artificial price rise by improving supply system and service delivery by establishing and supporting Fair Price Shops. Anyone involved in obstructing supply, price carteling and food adulteration detrimental to human health shall be punished as per law.
- 19. Special attention has been given to transportation of food, their storage and to increase local production in order to ensure food security in the remote areas. Subsidy being given for food and transportation of salt in the remote area has been continued.
- 20. Modern warehouses will be constructed gradually in various places of the country in order to avoid food crisis that originate from natural calamities like flood, landslide and drought as well as from such specific situation. Capacity of the existing SAARC Food Security Storage as well as National Food Security Storage will be upgraded.
- 21. Recommendations of the High Level Committee in order to ease and systematize the supply of petroleum products will be gradually implemented.

22. Phase-wise programs will be implemented for the scientific urbanization of the Kathmandu Valley in a systemic way including strengthening of drinking water supply and managing of traffic jams.

## **Social Justice and Inclusive Development**

- 23. I have proposed the implementation of the special programs for income generation, employment, education and rehabilitation of landless, Bonded Labors Bonded tillers, bonded cattle grazers, Kamlaries, Badis, gandharvas and families freed from bonded labours.
- 24. A directive will be issued within the middle of October, 2011 to implement education programs, skill oriented trainings and rehabilitation programs targeted to kamlaries being exploited and living the lives of victims in different parts of the country. Fixed quota has been allocated for kamlaries for higher education and the existing scholarship amount has also been increased.
- 25. The rehabilitation of freed bonded families will be completed within the coming fiscal year. A study will be carried out for the rehabilitation of freed bonded tillers and bonded cattle grazers after collection of statistics. The ongoing program for the settlement of the problems of landless will be continued.
- 26. The eligible age limit of single woman for receiving social security allowance has been dropped and such woman will be eligible to receive such allowances from the date of becoming widow. Arrangement has been made to provide concessional loan without collateral to the cooperatives operated by such single woman.
- 27. Social security programs will be gradually expanded to cover all endangered caste, sex, area, class and community. Payments of social security programs being initiated through banking channel will be expanded to all municipalities, village development committees of all district headquarters.
- 28. On behalf of the state, arrangement of easy access to education has been made to the citizens who are blind, voiceless, deaf and mentally retarded. Special arrangement has been made to increase employment opportunities to them in both public and private sectors.

- 29. A monthly grant of Rs. 200 being given as child protection subsidy for all the children under the age of five of Karnali Zone and dalit children of other areas will be expanded gradually to other districts with poor human development index.
- 30. Necessary Act will be formulated to empower Rastriya Dalit Aayog (National Dalit Commission). Dalit Class Upliftment District Coordination Committee formed at district level will be made more active. Muslim Commission will be constituted to look into and suggest policies and programs for the overall development of the Nepalese Muslims. Necessary budget has been earmarked for the upliftment of madhesi, Muslims and backward classes in the area of employment oriented training, reproductive health education, sanitation and capacity development.
- 31. Policy will be adopted to provide food, shelter and clothes to the senior citizens at their old age, who devoted their valuable lives for the country and the society. In this process, support will be provided for the construction of Moti Devi Memorial Senior Citizen Residential House (Moti Devi Smriti Jestha Nagarik Aawas Griha). Likewise, old age homes located at Devghat, Keladighat and Ridighat will be converted into senior citizen's village.
- 32. Programs carried out under the Poverty Alleviation Fund targeted to women, dalit, madhesi, janajati and backward classes who are below the poverty line, will be made effective. Statistics related to Kami, Damai, Saarki, Dom, Mushahar, Chamar, Dusadh, Khatwe, Byadha, Kusunda, Dura, Raute, Badi, Gandharva and poor Muslims will be collected and special programs will be implemented for their upliftment.
- 33. Arrangement will be made to ensure direct involvement of poor, woman, dalit, indigenous, janajatis, madhesi, Muslims, disabled, third gender, marginalized and backward area and classes during the construction of development programs.
- 34. A separate budget has been earmarked for the construction of school buildings to provide access to school education for indigenous, janajatis, endangered caste and dalit children in the area where there is majority of such communities.

#### **Highly Remote and Backward Area Development Program**

- 35. I have introduced special program and made budget provision to expand the economic, social infrastructure and services in those districts of Karnali and Karnali vicinity, that are not been included in national development mainstreams due to difficult terrain and also in backward districts of Terai- Madhesh. I have made provision of capital subsidy for agriculture, herbs and fruits production, collection and processing through cooperatives in highly remote districts of Kalikot, Jumla, Humla, Mugu, Dolpa, Jajarkot, Achham, Bajhang, Bajura and Darchula.
- 36. The program **One Family One Employment** (Yek Pariwar Yek **Rojgar**) which is being implemented in Karnali will be expanded gradually, as a program to guarantee employment, in those districts that are falling behind human development index and infrastructure including the Jajarkot, Achham, Bajhang and Bajura districts. A Commission will be formed to recommend for the overall development of far-western region.
- 37. Nepal Lightening (**Nepal Ujyalo**) program which was started to provide electricity services in all household of Rukum, Jajarkot and Rolpa districts by developing local level micro and small hydropower will be further strengthened and expanded in Karnali region in the next Fiscal Year. In Rukum, a local grid will be constructed which will be connected to the main transmission line in the form of a model project.
- 38. Provision of multi-year contracting will be provided as necessary in all Karnali districts and Bajura, Darchula, Bajhang, Dailekh, Mustang, Jajarkot and Rukum districts for the projects costing over Rs. 10 million. From this, I am confident that people will be benefited from smooth implementation of development works in those districts

## **Gender Equality and Empowerment**

39. The concept of gender responsive budgeting will be further implemented effectively to improve gender equality through gender mainstreaming and empowerment. I have increased the size of the budget to Rs. 73.33 billion directly benefiting the women.

- 40. The women development program, which is being implemented for rural and disadvantaged women, will be expanded to additional 210 village development committees covering 1,480 wards in the next Fiscal Year.
- 41. I have made provision of technical and vocational training and subsidy for setting up of business by disadvantaged women and school drop- out teenage girls.
- 42. The existing safe temporary shelter including the Service Centers, which are being operated in coordination with women's organizations in 15 districts, for women suffering from domestic violence and sexual harassment, will be strengthened with start up of providing additional services such as health, psychological counseling and legal services through One Window Centre.
- 43. I have continued the programs for addressing women trafficking and programs for rescue, protection and rehabilitation for victims and affected by gender violence. Establishment of **Fast Hearing Court** will be started for speedy action and verdict for the cases related to criminal and gender violence against women. **Badi Development Committee** will be formed to recommend ways and means to uplifting the Badi communities.

#### Ownership and Access Enhancement of Poor and Disadvantaged on Land

- 44. Land classification will be done on the basis of its utilization and scientific land reform program will be carried out for increasing productivity of land. The recommendations made by previous land reform commission will be gradually implemented.
- 45. Land use policy will be formulated within mid-October of 2011. Cadastral mapping master plan will be prepared to carry forward the cadastral work in a planned way. The draft of new land reform bill will be formulated to introduce fundamental changes in the land management and to complete the current reforms.
- 46. To convert the existing traditional cadastral administration into digitized system, necessary actions will be undertaken. From the next Fiscal Year, Kathmandu (Dillibazar) and Lalitpur Cadastral Office will provide all their services through computer systems.

- 47. Effective from Fiscal Year 2011-12, the provision will be made to settle real estate transaction such as sales of land through those brokers who are registered as a company and have received PAN number from Inland Revenue Offices.
- 48. I have earmarked necessary budget for ascertaining the height and certification of Sagarmatha, which is a symbol of national pride of Nepal.

## **Transforming Agriculture Sector and its Commercialization**

- 49. Agriculture will be transformed with a view to attain a self reliant economy by ending existing feudal agricultural sector and to maintain food and nutrition security, generate employment, income generation, import substitution and export promotion. Within the next three years, to be self- sufficient in food and agriculture products, within the next three years, a national determination of "Increase Production and Be Self Reliant" will be launched for commercialization of agriculture.
- 50. There will be a provision of allocating at least 15 percent of resources to the agriculture related activities out of the total grant received by each village development committees. I have made provision to appoint women if available in all the vacant post of JT/JTA and veterinary technicians in order to increase the number of female involved agriculture extension services. Likewise, incentive will be provided for recruitment of women in such technical education.
- 51. Necessary assistance will be provided to set up Agriculture Farm in partnership with cooperatives in order to increase production and productivity of agriculture. Cooperatives and private sectors will be motivated to cultivate the existing idle and unproductive government owned agriculture and livestock farms.
- 52. In Himali districts, veterinary services will be provided to the commercial livestock farmers of high breed animals. Additionally, necessary assistance will be provided for forage and grass land development. A guideline will be formulated to lease public land free of any charge for a certain period to those cooperatives that are involved in the livestock farming.

- 53. I have arranged to provide subsidy for establishing laboratory, pesticide, seeds production and packing in places including Rukum and Rolpa with a view to increase the production of "main seeds" of vegetables in the sub-tropical zones of the country.
- 54. Breed improvement will be carried out as a national campaign in livestock. In order to widen this campaign, improved male breeds will be imported. In addition, artificial insemination facility will be expanded in villages. Animal breeding centers will be established through public private partnership and cooperatives in all the five development regions.
- 55. Land pooling system will be encouraged in order to increase production and productivity by commercializing and modernizing agriculture. With a view to encourage agriculture mechanization in private or in partnership by developing large corporate farms, customs will be exempted for the import of necessary agriculture tools and irrigation support will be provided. Facilities including subsidized fertilizers and seeds will be ensured to the farmers carrying out their agriculture based on plotting in small groups. In order to promote dairy production and processing business, the facilities already provided will be made effective and additional facilities will also be provided.
- 56. The program of production and use of organic and compost fertilizer from sources such as animal shed, dung management, and husk, will be encouraged.
- 57. I have increased the amount of subsidy to chemical and organic fertilizer so that farmers can avail them at affordable prices. I have allocated Rs. 3 billion for this purpose. I have also made additional arrangement by providing subsidy to the farmers to purchase seeds of high yielding varieties.
- 58. With a view to encourage establishment of chemical fertilizer factory in the country to increase agriculture production, construction work of separate project with the capacity to generate energy up to 100 MW will be initiated to supply the energy for such factory.
- 59. The Food Crisis Response Program; which is implemented in order to make available the seed production and storage, transportation of

- fertilizer and seeds and irrigation facilities to the farmers of the 23 districts of high and mid hills; will be made more effective in a farmer friendly way.
- 60. Places feasible for horticulture will be developed as pocket area. Setting up of nursery in the agriculture pocket areas will be encouraged. I have allocated budget to establish processing centers in such areas. Employment and income generating opportunities will be created in the villages by making the "One Village One Product" program more effective.
- 61. I have allocated necessary budget to become self reliant in meat program initiated from the current fiscal year with the determination of being self dependent in meat within the next three years. For this purpose, I have arranged to provide credit facility at concessional interest rate through small farmer cooperative institutions to the people involved in livestock, poultry and fish farming. I have continued the arrangement of providing 50 percent subsidy on premium of crops and livestock insurance.
- 62. I have arranged to provide 50 percent subsidy on the capital expenditure to the small farmer cooperative institutions in the purchase of machinery and equipment for processing cardamom, tea, coffee, ginger, nut and honey.
- 63. A policy of setting up cold storage in all five development regions will be adopted. Subsidy will be provided on electricity tariff and interest on credit to the cooperatives and private sector if they operate cold storage by constructing more than stipulated capacity. Affordable credit will be made available to the farmers for commercial agriculture.
- 64. I have expanded the projects implemented to support the increase of value chain of agriculture production now in operation in the 25 districts of Terai, Madhesh and Mid Hill to additional 25 districts from the coming Fiscal Year.
- 65. Necessary research programs for the development of agriculture sector; including development of agriculture technology, improved seeds, animal breed improvement, disease control, preservation of bio resources and program related to adverse impact on agriculture due to climate change;

- will be implemented. Appropriate land will be made available in Kathmandu Valley to the Small Farmers Cooperative Association for the development of agriculture wholesale market.
- 66. With a view to minimize the adverse impact on land, nature and human health due to imbalanced use of chemical fertilizer and pesticides, feasibility study and research will be carried out about zero tillage natural farming. Necessary amendment will be made in the Act related to the use of insecticide including clear arrangement of the standard and monitoring of use of insecticide.
- 67. I have arranged budget for the promotion of commercial farming of apple in Manang, Mustang and all the districts of Karnali under the Apple Self-reliance program. Likewise, I have allocated budget for the control and treatment of disease in cardamom farming, setting up of cardamom nursery and establish cardamom development farm in Ilam.
- 68. "Food and Nutrition Plan" will be formulated and implemented in the next Fiscal Year. Agriculture development strategy and strategy for marketing management of agriculture products will be formulated. The Government of Nepal will formulate procedures for providing subsidy to the farmers. Institutional and investment capacity of the Agriculture Development Bank will be enhanced in order to expand agricultural credit.

#### Promotion and Expansion of Cooperatives as a Main Pillar of the Economy

69. The class, group and community like women, *Dalits*, *Janajatis*, backward class, landless peasants, poor Muslims, Madhesi; who have been forced to remain backward from the national mainstream of development for centuries; as well as the remote areas will be transformed into productive force through cooperatives. In order to develop cooperative as the foundation of increasing production, minimizing poverty and inequality, import substitution, export promotion, employment generation and promotion of social justice and harmony, the national program of "Cooperatives in Villages, Employment at Every Household" will be expanded as a campaign.

- 70. Cooperatives will be established as strong pillar by building inclusive economic base and utilizing local resources, capital and labor.
- 71. Special grants and facilities will be provided through a co-operative trust for backward classes, caste, sex, conflict affected, martyrs' families, landless and informal sector workers to get involved in economic activities. The traditional profession of Dome, Chamar, Musahar of Tarai and Sarki, Damai, Kami of hilly region will be transformed into modern profession by bringing them into commercial cooperatives with the provision of grants.
- 72. Seed money will be provided to the cooperative run by women on the basis of project proposal to enhance the skill, capacity and confidence of women in food processing sector. Emphasis will be given to develop agricultural wholesale and retail market.
- 73. Concessional loan and seed money will be provided for tillers, cattle grazers Badee and rural landless women who intend to get involved in producttion of seasonal and off-season vegetables, fruits tea, coffee, herbs and fishery and animal husbandry. Arrangement will be made to share 50 percent of the total cost of irrigating system for cooperative farming by the government.
- 74. Assistance will be provided to proposed small farmers' tea cooperative factory of Jhapa Prithivinagar. Capital subsidy and concessional loan will be provided to set up the cooperative sauce factory in Lalbandi of Sarlahi district, renowned for high tomato production.
- 75. Seed money will be provided to set up veterinary service centers and pharmacy run by animal husbandry and dairy cooperative of village. Customs tariff will be exempted on the import of machineries for dairy cooling system and processing unit, food, vegetable and fruit processing centres.
- 76. Customs tariff will be rebated on rational basis for tractor, power tiller, thresher, rice mill and required machineries for cooperative farming who cultivate by pooling small fragmented piece of land into larger site of farm.

- 77. Customs tariff facilities will be given for the import of transport vehicle on rational basis to sell the essential consumer goods in fair price and to deliver the locally produced goods into the market through the establishment of multipurpose cooperative in each village development committees.
- 78. Customs tariff will be exempted on the basis of project viability for bus and tax operation in Kathmandu valley and urban areas through the establishment of cooperative formed with the involvement of transport workers.
- 79. A sum of Rs. 10 Million will be provided to construct the central office building of National Cooperative Federation.
- 80. Effective monitoring system will be made in order to maintain fiscal governance in the saving and credit cooperative sector. Necessary amendment will be made in prevailing act and rules in order to make cooperative movement more effective. Emphasis will be given to increase the capacity of the institutions related to the cooperative movement.
- 81. Government of Nepal will formulate a working procedure for the purpose of customs exemption and grant facilities to cooperative unions and societies.

## Road, Bridge and other infrastructure development

- 82. To open the track, to improve the opened tracks and to begin the black top on the Ghurmi-Khurkot and Baglung-Burtibang sector of Mid-hill highway (Puspalal Highway), stands as a lifeline of east west hilly range, Rs. 1.75 billion is allocated. Feasibility study of alternate route of Sindhupalchok- Nuwakot- Dhadhing- Gorkha-Lamjung-Kaski sector will be conducted to reduce the traffic density in Kathmandu.
- 83. To expedite the construction of postal highway known as carrier of prosperity of Tarai Madhesh and bridges across the highway from Jhapa to Kanchanpur, Rs. 4.98 billion is allocated. The construction of north south highway will be intensified and arrangement to link this to postal highway will be made. Priority will be given in the construction of road

- along Chainpur-Taklakot, Sirdibas-Chumchet-Chhekampar, Olangchung -Gola, Jiri- Salleri sector.
- 84. Necessary budget is allocated to open the whole tracks of Kathmandu-Tarai/Madhesh expressway to link the capital with Terai/Madhes during the next fiscal year.
- 85. Priority is given to open the track of Koshi corridor (Ghurmi-Chatara), to construct the Karnali corridor and construct the bridge across the road. Budget arrangement is made to construct Dharan-Chatara, Katari-Hetauda and Narad Muni Thulung road (Leguwaghat-Bhojpur).
- 86. The track opening of remaining portion of Ghorahi-Thawang Martyr road in Dang will be completed. Black top will begin from Ghorahi to Ghartigaun portion will be blacktopped. Budget is allocated to construct a ring road in Ghorahi Municipality to develop it as a modern city. Emphasis will be given to build the infrastructure of Janakpur Municipality.
- 87. Accelerated effort will be made to link the district head quarter within two years as Limi-Lapcha-Simikot, Gamgadi-Nyakche Lagma of Mugu, Dolpa-Marim and Jajarkot-Dunai which are still inaccessible through road.
- 88. Upgradation of Basantpur-Terhathum, Hilepani-Diktel, Rakse-Mangalbare-Nepaltar, Chandranigahpur-Gaur,Tokha-Gurje Bhanjyang, Dachhin dhoka-Sankhu-Kaule, Maldunga-Pyuthan, Ameliya-Tulasipur-Salyan, Surkhet-Siyakot,Sanfebagar-Magalsen and Sanfebagar-Martadi, Tamghash-Simaltari-Pyuthan-Dang will be completed within the next fiscal year. The construction of Biratnagar-Kimathanka highway (Koshi highway) will be carried on. The construction of Mustang-Dolpa, Ridi-Balkot-Bijuwar-Madichaur-Salyan-Surkhet road will be continued.
- 89. Extension into six lane of Rani-Itahari-Dharan, Birgunj-Pathalaiya, Belahiya-Butwal road will be initiated. Broadening of Lamoshangu-Jiri road will be started.
- 90. Mangalpur-Shukranagar Prachand Marg (Road) in Chitawan will be upgraded.

- 91. Construction of tunnel roads of Nagdhunga-Naubise and Bhimphedi-Hetauda will be initiated as early as possible. Construction of Sitapaila-Dharke road will also be expedited. Similarly, Shyaphrubesi-Rasuwagadhi road construction will be completed within the coming fiscal year.
- 92. To complete the projects in time, I have allocated the budget to those projects which are launched with a view to extend the roads in remote rural areas. I have allocated Rs. 80 million for the construction of Seti Highway and Mahakali Highway. Additional budget for regional roads has also been provisioned.
- 93. The current traffic problems will be eased by the lane extension in the entry points of the major cities including the Capital one and upgradation of inner roads within the cities. Construction works of Fly-over in Kathmandu will be expedited.
- 94. The Government will set up the Quality and Standards of the construction and maintenance of roads and bridges of central, regional and district level. System of technical test, monitoring and evaluation will be made effective. If such infrastructures are found to be defective before the stipulated time, necessary arrangement to get compensation from the contractor will be made.
- 95. Collaboration campaign between the Government and Educational-Academic Institutions will be made in infrastructure building, hydropower, solar energy, irrigation, and exploration and excavation of minerals in the country.
- 96. With a view to expanding the tourism business, tourism roads are being constructed from the current fiscal year. Necessary arrangements will be made to accomplish those in a timely manner. Additional budget is allocated for the tourism roads.
- 97. For the construction of road-bridges in highways and other roads connecting the district headquarters, I have allocated Rs. 2 billion. Of the old bridges of strategic importance, the repair works of Godavari bridge of Dhangadhi, Bheri bridge of Surkhet, Tadi, Dharke and Mugling bridges along the Prithivi Highway will be completed in the coming

- fiscal year. Construction of Chadani Dodhara Bridge in Kanchanpur will be completed.
- 98. In view of making transport services in urban roads including Kathmandu and highways more safe and comfortable through the implementation of regular, recurrent and casual maintenance, reconstruction and rehabilitation works in planned manner, I have allocated Rs. 3.10 billion.
- 99. Necessary budget is allocated to initiate the development of waterways in the big rivers including Koshi.
- 100. Arrangement will be made to operate big physical infrastructure projects through a separate institutional mechanism. A Fast Track will be adopted for the construction and completion mechanism of national importance of projects.
- 101. Construction works of East-West Terai Railways will be initiated. Nepal Jayagar-Janakpur Railways service will be extended upto Bardibas. Similarly, construction of Railway line in Rani Sikiyahi-Biratnagar services will be initiated. Detailed study of other railways identified in the Nepal-India border areas will be expedited. Feasibility Studies on Metro/Monorail services in Kathmandu Valley will also be initiated.

## **Energy Crisis Mitigation Campaign**

- 102. I have accorded high priority on energy development. With regard to concept and forthcoming program of the Government to mitigate energy crisis, I had made a public statement in this august Parliament on 23 March, 2011. I have allocated necessary budget to implement the said programs. With a view to set up an effective mechanism for the enhancement of investment in energy sector by mobilizing domestic and external resources, a Hydropower Development and Investment Company, with a paid up capital of Rs. 8 billion, has already been registered.
- 103. I have found native and foreign investors' very encouraged to invest in energy projects of Nepal. The Government is committed to build environment conducive to reliable security measures, industrial peace, simple and preferential tax system, and repatriation of the investment. I

- would like to appeal all the political parties to extend cooperation in this noble cause of national importance.
- 104. A Master Plan on hydropower development will be prepared. To assess the total hydropower potentials, a study will be initiated from next year and will be updated every 10 years. For this, bilateral and multilateral assistances will be mobilized.
- 105. As mentioned in the Energy Crisis Mitigation Program, the cooperatives are encouraged to utilize fully the concessions and facilities offered by operating the micro hydro electricity project with a generation capacity of upto one megawatt.
- 106. Licensing process for the hydropower projects will be made scientific and transparent. Additional facilities will be provided to those projects which are constructed during the declared energy emergency period. As a measure to solve the energy problem in medium and long term, some micro, medium and large hydropower projects will be initiated immediately.
- 107. To bring effectiveness in the coordination among the governmental agencies and minimize the existing cumbersome processes in the implementation of the energy projects, one-window unit will be established. This will facilitate the implementation process.
- 108. In order to minimize the imbalances of power generation and demand during rainy and drought season, implementation of the big reservoir based projects will be given priority. For this, necessary policies for the land acquisition and planned resettlement will be formulated. I have allocated budget to initiate the works, in coming Fiscal Year, on Detailed Project Report (DPR) of Budhigandaki Reservoir Project with a capacity of 600 megawatt. The project will be in the implementation stage within the next three years. Arrangement to set up a separate development committee has been made to implement this project. For the resettlement of affected households, arrangement to construct well-facilitated "Budhigandaki Village" has been made.
- 109. Additional study and implementation process will be expedited on the reservoir projects including West Seti (750 MW), Tamor (550 MW),

- Nalsingaad (400 MW), Uttarganga (300 MW), Aandhikhola (180 MW), Upper Seti (127 MW), Indrawati (91 MW), Kankai, Karnali, Chisapani, Dudhkoshi, Bagmati, Nisdipanaha, Kaligandaki and Likhu-5.
- 110. Essential arrangements including funding have been made for 456 MW Tamakoshi Hydropower project, a topmost prioritized project of the country. The major civil construction work of this project has already started from the current fiscal year. The plant will be completed by 2014-15.
- 111. The Construction work of Rahughat, Kulekhani III, Chameliya and Upper Trisuli-3"A" will be accelerated. Internal resources will be made available for the construction of Upper Modi "A" and Upper Trishuli-3"B" from the coming fiscal year. The construction works on ongoing plants and transmission projects will be accelerated.
- 112. Feasibility study of Tamakoshi V will be completed within the coming fiscal year. The present Government will give priority to Pancheshwor project which will be implemented under support of the Indian Government.
- 113. Out of four agreed projects signed between Chilime Hydropower Company and Employees Provident Fund, civil works of Upper Sanjen of 14.6 MW and Sanjen of 42.5 MW projects will be started. A Detailed project report and other preparatory works for 102 MW mid Bhotekoshi and 100 MW Rasuagadhi projects will be initiated.
- 114. To materialize the wish of "Lightening all villages", national rural electrification master plan will be prepared to expand the access of electricity to all households within the next five years. A separate institutional set up will be formed to implement the rural electrification effectively.
- 115. "People's Hydropower" programme will be implemented with the direct involvement of local bodies and other public institutions. A policy of investing the reserve and capital of the cooperatives will be implemented in the hydropower generation and distribution. A new hydropower project will be implemented by civil employees' share investment from their one month salary contribution paid in 12 installments within a year.

- Similarly, same arrangement will be made for the contribution from other public servants.
- 116. A mega project will be implemented with the involvement of all interested Nepali citizens. I request all Non-resident Nepalis People to invest for generating 100 MW power project.
- 117. To operate the running power plants in full capacity, required maintenance and other reform activities will be started as a campaign. The institutional structure of Nepal Electricity Authority will be drastically reformed.
- 118. The Government will give emphasis on strengthening and extension of National Grid System. National Transmission Line Master Plan will be formulated to expand the transmission lines network. For Power trade between Nepal and India, transmission lines of 400 KV capacities will be constructed in Butwal-Sunauli Gorakhpur, Duhabi-Jogawani-Purniya and Dhalkebar-Bhittamod-Mujaffarpur will be started soon. Out of these lines, construction of Dhalkebar -Bhittamod-Mujaffarpur will be completed by the fiscal year 2014-15.
- 119. To bring into the grid the electricity produced by private sector; Kaligandaki, Mrsyandi, Koshi and Kabeli coridor transmission lines will be constructed with priority.
- 120. Community based organizations will be encouraged for taking of distribution of electricity in regions not connected by grid within the coming fiscal year. I have made an arrangement of providing 90 percent subsidy to such community based distributors for carrying out this work.
- 121. Starting form Kathmandu Valley; all street lights throughout the country will be transformed into lead lamp and solar lamp immediately. To implement "People's Desire, of a Bright City" programme, modern energy efficient street light will be installed in major cities including the Kathmandu Valley.
- 122. To reduce the electricity leakage, I have arranged to launch a campaign with a slogan "**Stop Electricity theft, Make Civilized Society**". In this endeavor, I expect support from local bodies, administration, security agency, political parties, journalists, organizations and general public.

- 123. A provision has been made to submit the evidence of the payment of electricity bill, before registration of making every new house and land. A special subsidy will be provided on electricity connection to dalits, to people below poverty line, to marginalized and to people of endangered families.
- 124. After transiting into a federal structure, a study will be carried out to develop the basis for sharing of water resources. Analyzing the supply and consumption pattern of energy, 'National Integrated Energy Saving Strategy' will be formulated.

## **Irrigation and River Training**

- 125. I have launched irrigation programmes in the potential agriculture land in Terai, Madhes and Hill so as to provide irrigation facilities to these lands within a seven years period by implementing small, mid-sized and large irrigation projects based on geographical situation. Small irrigation projects will be implemented under Public-Private-Partnership schemes.
- 126. Construction of the 15 Kilometer long major canal section of Sikta Project will be completed with a capacity of irrigating 35,500 ha. of land in the Fiscal Year 2011-12. To complete the remaining works in specified time, I have allocated Rs.990 million to this project.
- 127. Rs. 780 million has been allocated for Ranijamara-Kulariya Irrigation Project in Kailali district. Detailed feasibility study will be done with a view to irrigate Dang valley with a mixture of dry, wet and warm climate.
- 128. Bheri-Babai diversion multipurpose project, with a capacity of irrigating of 60 thousands hectares of land in Banke and Bardiya districts and of electricity generation of 48 MW will be started.
- 129. Nine thousand underground shallow tubewell in 26 districts of Terai, Inner Madesh and Hills will be installed in the next Fiscal Year. To solve the hill farmers' problem of irrigation, geographical location based on modern technology of drop irrigation and pond system will be constructed as a campaign.
- 130. Irrigation facility will be extended immediately by maintenance of micro, small and middle, underground and large irrigation projects in order to support commercialization of agriculture. I have allocated budget for the

- completion of on-going middle irrigation projects and identify and start new projects.
- 131. Irrigation rehabilitation works will be started in Dhading's Salyantar, Tanahu's Ramghatar, Lamjung's Rainastar, Nawalparasi's Dedhgaontar, Kaski's Bijayapur, Begnas and Phewa, Parwat's Falebas and Gyandi, Rukum's Chourjaharitar, Rolpa's Khungi, Pyuthyan's Saritar, Palpa's Rampurtar and Shyangja's Chapakotetar to provide the irrigation facility in famous plain and tar areas of mid hill corridor in the next Fiscal Year.
- 132. Feasibility study of Trishuli-Chitwan, Kaligandaki-Tinau, Kaligandaki-Nawalparasi, Sunkoshi-Kamala and Tamor-Morang diversion projects will be started. And, detailed project proposal will be prepared for feasible projects.
- 133. Work on construction of embankment will be initiated as a campaign from Mechi in the east to Mahakali in the west to train the rivers and to promote irrigation facility. I have continued the people's embankment program.
- 134. An act related to disaster risk management will be formulated to minimize the risk of natural induced calamities, to develop the early warning system and undertake resettlement works.
- 135. I have given continuity to minimize the risk of water induced disasters and to conserve settlement, terraces and, bajar with an aim of training all rivers in the country. A Master plan will be formulated with an immediate, medium term and long-term action plan by mobilizing foreign assistance.

#### **Youth Self Employment Program**

136. Large numbers of employment opportunities will be generated through Agriculture, Industry and infrastructure projects. Youth Self Employment Program will be expanded as a national campaign with joint efforts of the government, cooperative and private sector by providing self employment opportunities to the youths and to mobilize them in the nation -building movement by launching a national slogan of "National Prosperity through Youth's Employment". I have proposed the following programs under this.

- a. A collateral free loan facility up to Rs. 200 Thousand per person, on concessional interest, will be provided targeting to the economically backward classes, women, dalit, Adibasi Janajati, conflict victims and educated unemployed youths to conduct the business and services such as commercial farming, livestock, agriculture-based industries, cottage industries, hair cutting, beautician and soil testing.
- b. Business operation and management related free training will be provided to develop entrepreneurship and skills among the youths. To attract the youths towards the farming, field study tours will be organized to exchange the knowledge, skills and experiences of farmers who are using improved seed and modern technology.
- c. Youth's occupation of Terai's Dom, Chamar, Mushahar and Hill's Kami, Damai, Sarki, Chepang and Raute, who are proficient in traditional skills will be given high priority under this program to transform their occupation into a model modern business.
- d. Loan on concessional interest will be provided to buy Rikshaw (Tricycle) under the scheme of making Rikshaw puller The Rikshaw owner.
- e. Concessional loans will be provided to buy taxi and customs duty will be exempted on it, for group of youths of Badi communities, interested to run the taxi business.

# Massive Employment Generation through Public, Cooperative and Private Sector

- 137. Considering the employment as a first measure of economic security, the Government lays stress on creating a conducive environment for the cooperative and private sector to expand the citizen's access to employment opportunities. Employers will be encouraged to provide employment opportunities to the handicapped and disabled in the public and the private sectors.
- 138. Government will make efforts to establish employment as a fundamental right in order to provide a feeling of economic security to the general public not only for economic growth but also for equitable sharing. Employment Guarantee Act will be formulated and implemented.

- 139. I have made provision to encourage investment in rural infrastructures including commercial agriculture, primary industries, and small hydropower in rural areas particularly to encourage residents and non-residents Nepalis, who are working abroad, have capital, knowledge, skills and experiences, to invest in villages.
- 140. Energy, Road, Irrigation, Tourism and Agriculture Sector will be developed as the main source of employment. Effort will be made to construct labor intensive physical infrastructure. Local level employment will be given priority in the local construction site of physical infrastructure.
- 141. Skill based and Professional training program will be widely conducted to develop skill and to promote employability according to the demand of internal and external market. To review existing employment oriented skills development mechanisms, new national skills development policy will be formulated within the next mid-November.
- 142. Community secondary and higher secondary schools will be encouraged to provide technical and vocational education and skill oriented vocational trainings.
- 143. Professional and skill based training will be provided to 21 thousand people of martyrs' family, madheshi, dalit, janjati, single women and other women with the view to make them competent to face the local, national and international labour market conditions.
- 144. The program in the area of awareness, welfare, secured and decent work will be launched for targeted women who intend to go for foreign employment. Free orientation training will be given to women employees through foreign Employment Promotion Board before going to foreign job. In addition, welfare program will be conducted targeting at foreign employees and their families.
- 145. The state will provide facilities to youths to attract them in call centers, medical transcription, account, service business with UK, USA, Japan, China, and other countries by residing in Nepal through internet network.
- 146. Trade union education program will be conducted in order to develop a healthy and peaceful industrial relationship.

- 147. Social Security Fund will be implemented from next fiscal year for the benefit of contributor workers in order to compensate them in workplace accident, reproduction health and health insurance scheme through Social security tax initiated in Fiscal Year 2009-10. Contribution of employees and the government will be ensured through the formulation of Social Security Act in the next Fiscal Year.
- 148. National skill record will be developed and maintain to flow the information between employment seekers and employers.

#### Foreign Employment and Remittance Income

- 149. Access of remote and deprived classes will be ensured for secured and dignified foreign employment. High level task force with appropriate investment proposal aimed at national investment action plan will be formed with the objectives of mobilizing remittance income into productive capital formation activities.
- 150. Training to enhance skill and knowledge will be provided to the foreign employment seeker youths to make them efficient and competent up to the international demand. In this program special privilege will be given to the youths below poverty line, backward region, gender, caste, and conflict affected areas.
- 151. New labor agreement and review of existing labor agreement will be done as per the requirement of the highly potential foreign employment destination countries. The monitoring of agreement between the foreign employees and employers will be done to ensure the compliance to agreements.
- 152. Strict legal action will be taken to control the malpractices in foreign employment such as forgery. Rapid rescue operation will be done for the unattended Nepalese laborers. Labor reintegration programme will be conducted for such returned foreign employees to create working environment within the country.

## Clean Environment and Alternative energy

153. Environmental standards will be introduced in order to mitigate increasing environmental pollution. Quality standard for cement, crusher, industrial broiler and generator will be formulated in the next fiscal year.

- 154. National adoption plan will be gradually implemented in order to minimize the detrimental effect arising from climate changes through the support and coordination of national and international entities.
- 155. Necessary effort will be made to develop in Ilam municipality in the Eastern region and Ghorahi municipality in the mid western Region as green cities. Pokhara will be promoted as a film city.
- 156. A total of 4500 kilowatt electricity will be generated through the micro and small hydro power project with the individual plant capacity up to one Mega Watt to provide electricity facility to the denizen of remote area, still not having access to national electricity grid. Electricity will be provided to 6500 households through solar energy by fixing solar household electricity system. The residents of far remote and inaccessible region will be provided with drinking water facilities by means of 100 community water solar pumps. For this, Rs. 1.49 billion budget is allocated
- 157. High priority will be given to promote and expand the solar energy. Policy will be followed to provide electricity will be provided through solar energy in vital public entities and places.
- 158. Rs 410 million budget is allocated to continue bio gas production programmeme. Despite the high potentiality of wind energy and biofuel, this sector could not be developed as expected due to the lack of relevant policy. Wind energy and bio fuel policy will be formulated in order to make explicit guideline for wind energy and bio-fuel programmeme in the next fiscal year.

#### **Rural Infrastructure and Model Village**

- 159. Budget arrangement has been made for rural electrification, canal, road, school, health post and other small and medium size infrastructure on the cost sharing of local people and government as a campaign. Arrangement will be made to complete the construction of central level road under people's participation in coordination with the Ministry of Local Development.
- 160. With the principal slogan of "Love our Villages: Provide Access to Basic Services in the Villages" (Gau Lai Maya Garau: Aadharbhut

Sewa Subidha Gaumai Puryaun), one model village in each of the districts will be developed in the coming Fiscal Year. These model villages will be equipped with motorable roads, drinking water, electricity, telephone services, health post, community health insurance, high school, informal education, cooperative farming and livestock, agriculture and veterinary technical services along with the availability of fertilizers and seedlings, market places, fair price cooperative shop, rural industrial area, forest, community building, library and play ground, officer level village development secretary, and Inspector led police post. An additional grant of Rs. 2 million will be allocated to these Village Development Committees for the development of these infrastructures. Encouragements will be given to the private sector investing in the development of above-mentioned infrastructures in the model villages. Free vocational training will be provided to at least hundred youths from the model villages and concessional loans will be provided to them to start business.

- 161. I have given continuity to the grants provided to local bodies for carrying out local development activities initiated by the programme "Let's Build our Village" (*Aafno Gaun Aafai Banaun*). I have made a provision of Rs. 14.56 billion for grants to the local bodies.
- 162. As stated in the annex of the recommendation of Technical Committee previously formed under the provision of Local Self Governance Act, 1998, I hereby declare the formation of 41 new municipalities to be effective from July 17, 2011. In line with the provision of Local Self Governance Act, 1998 for declaring the town-oriented regions enjoying access to electricity, drinking water, telecommunication, transportation and other physical infrastructures as municipalities, a technical committee will be formed by mid-September, 2011. The Committee will make necessary study to make a timely revision of existing indicators for the formation of new municipalities and present a report to the Government of Nepal.
- 163. Necessary revisions will also be made on the bases and indicators for availing central grants by the local bodies. The minimum conditions and performance indicators of the local bodies will be revised so as to make

them more result-oriented. The development budget mobilized through the local bodies will be monitored to stop its misutilization. Effective monitoring will be carried out regarding the expenditure in the development activities implemented by the local bodies. Stern legal action will be taken against the culprits found involved in the misutilization of the resources.

- 164. With a view to promote people's active participation in the development activities, an integrated directive will be formulated by mid-November of 2011. This is expected to bring about a qualitative change in the User Committees Modality of project implementation that is in practice since the past several years.
- 165. With the objective of providing safe drinking water and sanitation facilities, I have provisioned necessary resources for the completion of the uncompleted and on-going projects under the Rural Drinking Water and Sanitation Programme that are being implemented in all the 75 districts.
- 166. The Pilot Regional Concept for the development of rural transportation infrastructure initiated in the 7 districts in the first phase will be extended to additional 10 districts in the coming Fiscal Year.
- 167. Under the ongoing Suspension Bridge Construction Programme carried out with the objective of facilitating the mobility in the remote areas of hills, mountains and terai, construction of 400 such bridges will be completed. The government will buy all the *Tuins* across the country and dismantle them. All of them will be replaced by safe suspension bridges (very rudimentary and unsafe hanging bridges).
- 168. With an objective of providing a long- term solution to the problem of wastes that has an adverse effect on public health and civilization, the government will motivate for the solution from resource mobilization perspective. For this, the government will accord priority to run industries that collect process and reuse the garbage under Public-Private Partnership. Encouragement will be given to utilize the waste for transforming it into economic resources.

- 169. I have given continuity to the construction of Integrated Waste Management Center in Biratnagar area covering 4 Municipalities of Morang and Sunsari and 10 nearby VDCs. This concept will be extended to Hetauda-Birgunj, Pokhara-Lekhnath, Butwal-Bhairahawa and Kohalpur-Nepalgunj.
- 170. Effective monitoring of mobilization of resources by the Non-Governmental Organizations will be carried out in understanding with the local level and in a coordinated and accountable way. The practice of forming separate parallel structures for individual programmes must come to an end.
- 171. Necessary study for the arrangement of collecting House Rent tax, currently collected by the government and municipalities, under one window system through local bodies itself will be carried out.
- 172. Arrangements will be made for the automatic deposition of the land registration fee to the accounts of respective DDCs and municipalities. A quarter (25 percent) of the land registration fee received by the DDC as per the provision of Local Self-Governance Act and regulation will be deposited in its account and the remaining 75 percent of it will be deposited in the account of the respective municipality directly by the Land Revenue Offices.
- 173. I have made arrangements for the effective utilization and monitoring of the expenditures mobilized by the Constituent Assembly members.

#### **Tourism Promotion**

- 174. Tourism development and promotion programmes will be carried out with a view to establishing tourism sector as a strong backbone of the national economy. Nepal will be established as a model tourism country of the world within 15 years by developing it as the best tourism destination. I have directed the budget towards preparing a Tourism Master Plan for developing necessary infrastructures.
- 175. Development programs of the exotic places such as Shey- phoksundo, Rara Lake, Ramaroshan and Badimalika will be initiated for the integrated tourism development of mid and Far Western regions. The feasibility study of multidimensional tourist route connecting Rara,

- Sinja, Pupal, Dhorpatan Sisne, Jaljala area will be carried out. New trekking routes will be opened in Annapurna and Manaslu area.
- 176. Taking into consideration of touristic possibilities, I have proposed a concept to develop physical infrastructure and tourism service development in 17 destinations around the country which include Khaptad-Manaslu, Lumbini, Ruru Resunga, Kathmandu, Langtang-Gaurishankar, Simroungadh, Bideha-Mithila, Salahesa, King Birat's Palace in Biratnagar, Chhinnamasta, Gadhimai, Jirabhawani in Parsa, Tilaurakot, Barahapokhari in Khotang, Sagarmatha, Arun and hilly touristic places in Ilam. I have allocated the budget for this.
- 177. I have allocated necessary budget to establish and operate Integrated Tourism Service Centers for the human resource development, employment generation in tourism sector and promotion of rural health tourism.
- 178. Continuity will be given to observe Nepal Tourism Year as the campaign to fulfill the aim of establishing Nepal as world's model country in tourism.
- 179. Taking into consideration of Nepal's infrastructure development in air transportation, quality improvement works in Tribhuvan International Airport and construction of second international airport in Nijghadh will be started based on feasibility study.
- 180. Necessary physical infrastructure will be made in Gautam Buddha, Pokhara, Janakpur and Surkhet airports to develop them as regional cum international airports and Biratnagar, Nepalgunj and Dhanghadhi airports will be developed as regional hubs. Phalgunananda airport will be built in Sakenida, Ilam and Rajbiraj airport will be upgraded and renamed as Gajendra Narayan Singh Airport. Dang and Phaplu airports will be upgraded.
- 181. I have allocated the budget to develop airport infrastructure with modern technical facilities and make air transportation regular, safe and accessible for people of remote areas including Karnali Zone.
- 182. All airports being constructed and operated in the country will be gradually upgraded and completed.

- 183. Aviation Policy and Agreements will be timely reviewed. Effective programs will be conducted for the qualitative development of Nepal Airlines and Civil Aviation Authority of Nepal in the sphere of capacity, quality, human resource and technical field. I have arranged that the Government of Nepal will guarantee for Nepal Airlines to purchase the necessary aircrafts.
- 184. Following the completion of the feasibility study and detailed project report, construction of the second international airport will be started in Nijghadh, Bara.
- 185. An international standard and modern conference hall will be built in Butwal to support the overall development of Lumbini area. I have allocated the budget for it. Efforts will be made to mobilize necessary foreign resources to build International Peace City in Lumbini.
- 186. I have arranged the Country ObservationTour (Desh Darshan Program) for the state leaders to visit the field to let them know the ground reality of Himal, Terai and Terai Madhesh. I have allocated Rs. 20 million for the First Dalit Everest Expedition Campaign.

#### **Forestry Development**

- 187. In the context of increased forest encroachment, a multipurpose program will be conducted with high priority in forest conservation, sustainable forestry development, commercial use, forest entrepreneurship and forest certification. With support of political parties, people will be mobilized for the conservation of forests. I have allocated Rs. 5.28 billion for this sector.
- 188. A long term policy on scientific management of forest use will be formulated to implement the national commitment to protect and conserve the fixes forest area so that no adverse effect arises for development projects of national importance.
- 189. A program to establish One Nursery in One Village (*Ek Gaun Ek Nursery*) will be encouraged to materialize the concept of sustainable forest, prosperous live (*Digo Ban Samriddha Jeevan*). I request to plant trees on the occasion of national festivals, anniversaries of institutions, birthdays and weddings. I have the target of planting 30 million

- additional trees during the next Fiscal Year. Greenery (Hariyali) program will be conducted in Kathmandu Valley and selected district of Terai-Madhesh.
- 190. "Presidential Chure Bhawar Areas Preservation Program" which started from the current year will be implemented with added priority. I have allocated Rs. 260 million to conduct integrated program for the livelihood, and conservation of land, water and forest in The Chure area.
- 191. The forest from Itahari to Kakadbhitta in the east Terai will be developed as protected forest area for the conservation of forest and biodiversity.
- 192. Various activities will be conducted for the development of community based protected forest area. The area of Maikshetra in Ilam, Mangalbare-Budhikhola wetland and forest in Sunsari-Morang, Chure-Mahabharat area from Karnali Chisapani to Mahakali, Ramaroshan, Badhimalika, Saipal forest conservation, Parsa-Bara preservation will be expanded which are important for bio-diversity and tourism development.
- 193. Tree plantation on both side of the road during the construction will be made compulsory. Single, Dalit and conflict affected women residing in the nearby villages will be engaged for irrigation and protection of these plants. A manual regarding providing them incentive will be formulated within mid October, 2011.
- 194. I have given continuity to the Leasehold Forestry and Livelihood Program to expand the opportunity for low income families to participate in income generating activities. I have managed to conduct one district one innovative program to provide local people with the opportunity of income generation through innovative use of forest resource.
- 195. Considering the enormous possibility of bio-diesel and bio-briquettes in Nepal, a special program will be implemented for the commercial production of **Jatropha** (Sajiwan). Cooperatives and private sectors will be encouraged to establish nursery in Bajura, Dolpa, Makwanpur including other high hill districts for production and processing of olive oil.

- 196. In order to make forest management intensive and multipurpose, opportunities for green employment will be created by initiating farming system based on commercially viable non timber forest resources and herbs with the participation of the low income families residing nearby the forest. Green industries will be established through cooperative societies in collaboration with organizations including the Confederation of the Forest Users.
- 197. Herbal farms will be established in five development regions to provide facilities for research, seed, pesticides, training and processing in order to increase the production of seasonally feasible herbal medicines. Herbal Production Centers will be established in Dhorpatan and Tak of Baglung district. Budget has been allocated for the establishment of a Herbal Processing Centre in Nepalgunj in the next Fiscal Year.
- 198. A functional networking will be developed among the Herbal Processing centers and Aurvedic Hospitals. The research, farming, processing and marketing of high value herbs will be expanded. The Himalayan ranges including high hills of Dolakha, Ramechhap and Sindhupalchok districts will be developed as special herbs zones.
- 199. By considering the need of giving special attention to the development and protection of wetland zones, management, protection and sustainable use of 10 wetland zones of national importance will be started in the coming Fiscal Year.
- 200. High priority will be given to the protection of species of the wildlife that are rare and on the verge extinction. The protection action plan will be commenced with the objective of doubling the existing number of tigers and rhinos within the next 10 years. Budget has been earmarked for the purchase of highly sophisticated equipments required for such protection. Activities will be carried out to establish a zoo with international standards in Suryavinayak of Bhaktpur district.
- 201. I would like to make a sincere appeal to all political parties, civil society, and Non- Governmental Organizations to extend their cooperation for converting the encroached land into forest.

### **Private Sector Development Program**

- 202. Public-private partnership will be forged for creating conducive environment, to mitigate energy crisis, to expand infrastructure facility and services, judicious management of labor disputes and to promote industries. Reliable security arrangements will be made by declaring industrial estate as a zone of peace.
- 203. The private sector will be made competent, fair, competitive, transparent and self-confident based on the foundation of open economic system. This is imperative for promoting industrialization and modernization of the economy, to accelerate economic growth and exports, to promote import substitution and to form capital in the economy.
- 204. In order to attract foreign investment in the industries having comparative and competitive advantage an international investment forum will be held in the next fiscal year. To address the problem of industries caused by load shedding, separate electricity feeders will be installed in Biratnagar, Birgunj, Kathmandu and Butwal-Bhairawa. I have allocated necessary budget for this purpose.
- 205. A new Industrial Enterprises Act will be enacted within the next Fiscal Year in line with Special Economic Zone Act, Investment Promotion Board Act, and Industrial Policy 2010.
- 206. I have proposed to establish a single point service centre to extend facilities and concessions provided by the laws, and services including infrastructure on time and without any hassles.
- 207. Arrangements have been made to provide lump sum capital subsidy for the import of machinery and capital goods by group of more than 100 people returned from abroad after engaging in similar works. Similarly, a lump sum capital subsidy will be provided to a group of people involved in assembling of mechanical, assembly and spare parts by forming a cooperative, and to the cooperatives for the imports of machinery and capital goods.
- 208. Supports will be provided for the expansion of floriculture business by promoting farming of various fruits, plants, butterflies including endangered flowers with high demand in the world.

- 209. Land will be arranged, one each in five development region, to construct and establish a cottage village (*Gharelu Gram*) with a view to promoting women entrepreneurs and small and cottage industries. A sum of Rs. 100 million is appropriated to establish a Women Entrepreneur Fund.
- 210. Conducive environment will be created for the development of small and cottage industries which are seen as strong bases for income generation and creating rural employment.
- 211. Arrangement will be made to exempt, machinery imported by the private sector to generate solar and other alternative energy, from customs duties. To this, guidelines will be prepared and implemented. Arrangements, through Nepal Electricity Authority, will be made to purchase additional electricity generated by the private sector from their industries.
- 212. Special programmes will be arranged to attract both domestic and foreign investment for the development of water resources, tourism and infrastructure sector. Arrangements will also be made to ensure facilities to be accorded to industries as per the provisions made in the Industrial Policy 2010, and necessary legal arrangements including acts will be enacted to promote both domestic and foreign private investment in the industrial sector.
- 213. Arrangements will be made to allow expenditure to be deducted for the purpose of income tax on a gift made by the association and organizations. Guidelines for this purpose will be formulated.
- 214. Remaining works for the establishment of special economic zone in Bhairahwa will be completed within the next Fiscal Year. In addition to the economic zones started earlier, preliminary works to establish such zones in Biratnagar, Jumla and Panchkhal will be accelerated.
- 215. Industrial infrastructure development programme being implemented by the Government will be expanded to create conducive environment for investment in the industrial sector. Microenterprises programme being implemented in 45 districts will be continued.
- 216. Handicraft village, commodity development centre, and cottage industry villages (*Gharelu Gram*) will be established at appropriate places to

- ensure and facilitate necessary supplies of materials for the large industries.
- 217. Special campaign will be launched with a view to exploring and utilizing precious metals, minerals, oil and gems or precious stones scattered across different parts of the country. Natural gas, which has been explored in Kathmandu, will be piloted and made operational based on an action plan.
- 218. An integrated organization, with professional staffs, will be established in order to effectively protect, promote, develop and manage industrial intellectual property rights.
- 219. Necessary preparatory work will be completed to establish Industrial Investment Protection Fund. I have established technology up-gradation fund (*Prabidhi Staronnati Kosh*) with a view to developing capacity and technology of agro-based primary industries.

### **Financial Sector and Capital Market**

- 220. Measures related to liquidity management, reforms in the capital market, balanced expansion of banks and financial institution and control of financial crimes will be expedited. In this regard, corporate governance will be maintained to enhance trust upon banks and financial institutions. Banks and the financial institutions with Government involvement will be restructured with necessary capitalization.
- 221. Monitoring and supervision of banks and financial institutions will be made effective by enhancing the capacity of Nepal Rastra Bank, Nepal Security Board and Insurance Board. The High Level Financial Sector Coordination Committee will be made more active.
- 222. Effective from next Fiscal Year, Nepal Rastra Bank will make an arrangement whereby any depositor (individual, company or entity) depositing more than or equal to Rs. 1 million in a bank or financial institution will have to make a self declaration that the money being deposited is not earned illegally from sources such as terrorism, drug and human trafficking, and organized crime.
- 223. I have revised the present arrangement of declaring source of income while purchasing assets form next Fiscal Year, any one purchasing a

- vehicle of less than Rs. 5 million and real estate of less than Rs. 10 million will not be required to declare sources of income. Beyond this threshold, the existing provision will remain in force.
- 224. In order to address the problem of sluggishness in the security market, commercial housing, and real estate transactions, I have reduced the rates of capital gain tax. In addition, I would like to inform about the decision of Nepal Rastra Bank that on the real estate loans taken from banks and financial institutions can be renewed after the interest is paid by July 16, 2011. Likewise, in regards to borrowing limit against the collateral of the securities, banks and financial institutions are allowed to decide on their own.
- 225. In order to increase investment in commercial and residential housing, I have made a provision to allow buying such houses or apartments by Non Resident Nepali holding authentic identity cards issued by the competent Nepali Authority in specified terms. Similarly, foreign individuals or companies will be allowed to purchase such flats or apartments amounting to US Dollar 200 thousand equivalents or more. For this, the Ministry of Land Reform and Management will make necessary guidelines within mid October 2011 the purchasers of such units will not be allowed to sell such houses or apartments until 5 years from the date of purchase.
- 226. Nepal Securities Board will prepare necessary guidelines within mid October, 2011 to invest the listed Nepali to invest in Nepali securities. The five year capital market master plan will be implemented in phase wise manner from the next Fiscal Year.
- 227. A provision will be made in which Nepal Rastra Bank in association with Department of Cooperatives will carry out supervision and monitoring of saving and credit co-operatives with annual transactions of more than Rs 50 million.
- 228. In order to bolster confidence on the financial sector, deposit insurance schemes will also be extended to belonging to category A. The capacity of deposit insurance entity will be developed through institutional and legal reforms. Compulsory deposit insurance amount will be gradually increased to Rs. 500 million will be invested capital of the deposit

- insurance agency, the government will contribute, and additional Rs 500 million in the form of equity capital.
- 229. The will-full defaulters who do not invest the loan taken from the bank or financial institutions to the stipulated purpose will be brought into legal action registering of company or firm just to be able to borrow from the banks and financial institutions will be severely penalized.
- 230. With a view to strengthen, develop and expand micro finance banks, saving and loan cooperatives, additional necessary legal framework will be formulated in the next fiscal year.
- 231. While taking into consideration the fall in the capital market, a concession will be provided to investments coming from institutional investors such as mutual Funds. Wide scale publicity will be launched in schools, college and villages for creating awareness among public on share transactions.
- 232. An electronic transaction of share will be initiated to enable share transaction from major cities of the country and from foreign countries. Central depository scheme will be operationalized and indexed securities transaction will be made transparent and IT friendly.
- 233. In order to strengthen capacity and deliver credible service, the Banks and financial institutions will be encouraged to merger. For this, I have waived the registration fees on the recommendation of Nepal Rastra Bank. The merger will be pushed forward even to the banks operating under the government sector based on the practicability and viability.
- 234. Anti money laundering law will be implemented effectively by further reforming legal and institutional arrangements to control crimes in economic activities and to take economy into right direction.
- 235. Micro credit institutions that provided credits to poor and deprived groups will be provided credit on concessional term. Work will be initiated for establishing a separate micro finance fund for this purpose.
- 236. Accidental Insurance Fund will be restructured and transformed into the reinsurance company. Necessary preparatory works will be initiated from the next Fiscal Year.

237. With an objective to expand insurance service in rural area and poor communities, a micro insurance will be launched in some hilly districts in pilot basis.

## **Export Promotion**

- 238. The immediate, medium and long term programs will be implemented in the recommendation of concerned agencies to increase export of services and goods on the basis of commercial policy and Nepal trade integrated strategy.
- 239. The opportunities created through bilateral, regional and multilateral trade agreements will be used in national interest to the maximum extent. Economic diplomacy will be further strengthened to increase international trade.
- 240. A special facility will be provided to exporters on agriculture products tea, coffee, cardamom, herbs, unseasonal vegetables products. In order to increase the quality of exportable cardamom, a latest facility of drying and packaging will be made available.
- 241. The certification laboratory will be upgraded to systematize certification of domestic products and to make it an international standard.
- 242. The construction of dry ports at border points will be intensified. I have continued export encouragement facility to the export oriented industries.
- 243. The various programs will be initiated to operate export house and facilitate exporters.
- 244. A large scale trade fair will be organized in Kathmandu by mobilizing foreign diplomatic missions and commodities business entities. By this, Nepali sellers and foreign buyers will have chance to expand trade from the same place.

### **Education and Literacy Campaign**

245. Education sector has made a good progress over the past few years despite the transitional difficulties. I am happy to inform the honorable members that based on review of three year plan, MDGs target set under this sector is poised to be achieved. On the basis of this achievement, the

- education system now will be directed to build knowledge based economy. I have provisioned to the education sector an adequate budget with due priority.
- 246. Access to quality education for all will be ensured. Basic education will gradually be made mandatory. Arrangement will be made to provide free education up to grade 12 to all dalit students and all girl students in the community schools.
- 247. Schools have already been declared as Peace Zone. Effective implementation of this announcement will be realized in collaboration with relevant stakeholders.
- 248. In accordance with the objective of School Sector Reform Program, legal arrangement, structural reform and textbook modification will be made so as to expand equitable access to integrated secondary education comprising grade 9 to 12 and to improve quality education.
- 249. School Sector Reform Program has been given continuity so as to complete within a given timeframe, aimed at construction of physical infrastructure development, drinking water, and toilet as well as strengthening of entities involved in education administration.
- 250. All children studying from grade 01 to 10 in the community schools will be provided textbooks free of charge. For the target class of students, arrangement has been made to provide free textbooks up to grade 12. Necessary budget has been allocated for the repair and maintenance of community schools which were established before 1950.
- 251. Occupational efficiency of the teacher will be upgraded through bringing reform in the teacher management. Arrangement has been made to appoint female teacher in the vacant positions to the extent possible in order to maintain gender equality in teaching profession.
- 252. New higher education policy will be formulated after revising the existing higher education policy. An Umbrella Act for Higher Education will be formulated to make higher education qualitative, competitive and research-oriented through bringing reforms in the management of universities. Open University programs will be brought under operation to increase access to target groups in the higher education. The task of

- the establishing universities like Rajesh Jana, Barging and other proposed polytechnics will be expedited.
- 253. Necessary budget has been earmarked for providing scholarships to all girl students of community schools up to grade 8, all dalits, all disabled and all target group children.
- 254. In order to guarantee quality education to the children of the endangered classes, arrangement has been made to provide full scholarship including accommodation to be awarded by private sector schools under 10 percent scholarship scheme for the students studying in grades 8 to 12.
- 255. Nursing Education Program aimed at dalit, marginalized and muslim women of ten districts in Terai will be continued in the coming fiscal year as well.
- 256. Necessary preparatory works will be carried out to bring scholarships currently being provided through various entities under one window so that no one is missed or repeated from the scholarship being awarded by the state to the targeted students.
- 257. Arrangement has been made to provide day meal to all students of the community schools of Karnali Zone. Day meal program being operated from previous fiscal year has also been given continuity.
- 258. Teaching grant being provided to the community schools based on per student unit cost is included in the budget.
- 259. In line with the demand of labor market, short term and self- employable vocational trainings will be implemented. I have allocated Rs. 150 million for the vocational education and training for people dependent on their labor such as farmer, labor and haliya.
- 260. In the coming fiscal year, about 2500 community schools will be handed over to local community.
- 261. In order to identify talented students studying in the schools and educational institutes, **Talent Search Program** will be implemented. Selected talent students will be encouraged to develop their talents.

- 262. Program of education in mother tongue will be made effective. Necessary support will be provided to Madersas being run in various places of the country.
- 263. In the coming fiscal year, arrangement has been made to extend technical education annex program in 30 schools with the objectives of making education technical and skill-oriented from the school level itself.
- 264. In order to minimize economic and social imbalances being created through increasing digital divide, textbooks of the public schools will be provided internet connection and increase access to the excellent schools of the world, collaborative work will be carried out with parents, local community and non-resident Nepalese.
- 265. Program has been formulated so as to eradicate illiteracy within the next three years. To make this program more effective, women of selected 12000 wards in the first phase will be given priority to be appointed as motivators.
- 266. To date, 28,772 child development centers have been under operation in order to develop access to education for the children belonging to economically and socially backward classes. I have proposed to establish an additional 500 child development centers in the coming fiscal year.
- 267. A pilot education village will be constructed under the concept of public private partnership in education. This village will be constructed with a view to also attract the students of neighboring countries through adequate infrastructure and quality education. I have proposed to form a committee to give recommendation on the one percent teaching service fee.
- 268. Arrangement will be made to establish Ratna Kumar Bantawa Polytechnique Institute in Ilam, Bhim Dutta Panta Poly-technique Institute in Baitadi, Poly-technique Institute in Damkada of Palpa as well as Polytechnique Institutes in Rautahat, Dhading and Rolpa to develop vocational skills. I have allocated Rs. 10 Million for the construction of Madan Memorial Nursing Campus building, which is established in

- Bhadrapur targeting the rural girl students of Far East. Likewise, I have allocated Rs. 10 Million for the construction of Martyr's Memorial Academy building in Jhapa. Assistance will be provided for the building construction of Manmohan Memorial College.
- 269. As per the policy of establishing medical college in each development region, the task of establishing medical colleges affiliated to Tribhuvan University will be initiated in Butwal of Western Region, and Surkhet of Mid-Western Region. Martyr Dashrath Chand Health Science Academy will be established in Geta of Kailali.

#### **Health Services**

- 270. New Health Policy will be formulated and implemented in order to establish health service as the fundamental right of the citizen.
- 271. Under the basic health service, package of Women's Health Improvement, Integrated Child Health Management, and Health Security of Backward Area, Marginalized and Senior Citizen Health Security and **Model Health Village** programs will be developed and carried out effectively. Yoga and natural health clinics will be encouraged to provide institutional services.
- 272. As per the Nepal Health Sector Program Implementation Plan, I have continued the ongoing health services including safer motherhood, child health and nutrition, control of communicable/non-communicable disease and management of hurt and mental health.
- 273. Integrated Public Health Campaign will be carried out by targeting the remote and backward districts having low human development index.
- 274. Coming to the end of the current Fiscal Year, the task of upgrading 1000 sub health posts of different parts of the country to the level of health posts has been completed. In the coming Fiscal Year, additional 500 sub health posts will be upgraded to health posts and birthing center will be established in additional 150 health institutions.
- 275. I have arranged to upgrade the hospitals situated in remote and backward areas.
- 276. I have continued the services provided from Teaching Hospital of Tribhuvan University and Martyr Ganga Lal National Heart Center with

- a view to provide free heart disease treatment to the senior citizen above 75 years of age and the children under 15 years of age.
- 277. The service of kidney treatment will be initiated in the newly constructed building of Bhaktapur Hospital. This hospital will be developed as a well equipped hospital for human organ transplantation.
- 278. The National Ayurved Research and Training Center, constructed under the assistance of the Government of China, will be brought into operation. The Trauma Center, which is established in Bir Hospital with the assistance of the Government of India for the effective treatment of patients suffering from accident of serious nature, will be made operational next year.
- 279. As per the main slogan of "Need of New Nepal, Cooperatives in Health", special programmes will be brought into operation for the increased participation of cooperative institutions in the health service delivery.
- 280. Basic health service will be expanded up to health posts with the participation of local bodies. Diagnostic service and response system will be strengthened at all levels. "Village Clinic Programme", which is implemented under people's participation with a view to provide easily available and effective health services at local level, will be made more effective.
- 281. Arrangement will be made to provide all kinds of health services free of cost to the families of Martyrs, and people injured in people's movement and poor.
- 282. In order to strengthen health service, the present Government has the policy of establishing health institution at appropriate place, physical improvement and expansion of beds. Capacity development programmes of all health personnel including female health volunteers will be implemented. In addition to allocating additional amount in the Female Health Volunteers Trust located in each Village Development Committee, I have proposed to increase the uniform allowance that is provided annually.

- 283. The medical garbage has become risky from the viewpoint of public health and environment. A model medical garbage management programme will be initiated in the coming Fiscal Year in Pokhara under the concept of Public Private Partnership in order to emphasize scientific and well managed treatment of such garbage.
- 284. For the sake of making necessary legal provision, Immunization Bill will be drafted in the coming year to integrate various immunization programmes, mobilize foreign aid in immunization in an organized way and make immunization service more effective.
- 285. Strategy for social health insurance will be prepared and brought into implementation.
- 286. I have proposed a programme of hospital mapping within the coming Fiscal Year. I have arranged to strengthen the Zonal Hospitals. The current structure of health sector, physical infrastructure and human resources will be restructured according to population and physical location.
- 287. In order to avoid and manage sporadic accusations and fighting between the patient and doctors during the course of medical treatment, guidelines for the security arrangement for both doctors and patient will be prepared and enforced.
- 288. In the context of the important role being played by the private sector in providing affordable and effective medical service and in facilitating medical service, various supports will be provided by the Government to appreciate their efforts.
- 289. In order to maintain the standard of service, fees and service delivery of the hospitals operated by private, non government and community sector, effective regulatory mechanism will be developed by arranging and introducing necessary acts, rules, standard and guidelines.

### Housing, Drinking Water and Sanitation

290. To build modern city in the vicinity of mid hill highway, the feasibility study has been completed in current fiscal year in 10 places where integrated physical and social infrastructure development programme

- will be initiated. Arrangement will be made to implement all other related works concerning to this project with priority.
- 291. By the end of current fiscal year, 1758 families have been provided with housing facilities under the People's Housing Programme. This targeted programme will be continued in the next fiscal year to incorporate badi, gandharva, banakaria, surel and conflict victims who have lost their houses and property in order to assure their right to housing.
- 292. The government encourages the planned dense settlement in the areas where the settlement pattern is very sparse. Infrastructural development will be initiated in some places of Humla, Kalikot, Pyuthan, Gulmi, Mygdi and Rasuwa district to build dense settlement is a planned way.
- 293. With the motto of effective implementation of national urban policy, Unified urban environmental improvement programmeme will be initiated in Biratnagar, Birgunj and Butwal to improve urban environment in next fiscal year. Construction of Ring road of Biratnagar will be continued. Construction of ring road in Birgunj will be started.
- 294. With a view to developing capacities of the local bodies, arrangements have been made to implement integrated infrastructure in Mechinagar, Itahari, Dhankuta, Tansen and Baglung municipalities.
- 295. Proposal has been made to form a task force to make necessary recommendations for the management and arrangement of housing for urban squatters and low income group people.
- 296. **National** building code will be implemented with revision in order to protect existing and to be constructed buildings from natural calamities.
- 297. Drinking water supply projects will be implemented with the aim to provide adequate clean drinking water accessible to all Nepali within five years. To resolve the drinking water problem of the people sustainably who are residing in remote hills and dells, identification of water sources, conservation and utility action plan will be made. Alternative arrangements will be made to water in urban area deprived of water resources through supplying of waters from the tankers. Moreover, monitoring will be made more effective to maintain the quality of distributed water.

- 298. Melamchi Drinking Water project will be completed in the stipulated period as expected by the Kathmandu dwellers since long time. I would like to appeal with all stakeholders to cooperate and make their best efforts for the completion of this project which is also a basic need and services for the people.
- 299. Budget arrangement has been made for the maintenance and rehabilitation of water supply projects of different part of the country completed long back. Appropriate water processing system will be brought in to practice to ensure the quality. Priority will be given to water security project.
- 300. Optimum utilization of water collection technique of rain water will be made to expand drinking water service in the areas derived of drinking water source. Various programme to control the exploitation of underground water resources and its recharge related program will be implemented.
- 301. Arrangements for licensing, monitoring, regulation and quality testing standard will be formulated in order to control the exploitation of underground water for commercial purpsoe by private sector in Kathmandu valley.
- 302. Special program will be implemented to keep clean Pasupati Aryaghat area in an effort to continuation of Bgmati civilization movement. Various programme under the Bagmati action plan will be implemented to improve the environment of Kathmandu valley with making clean, pure and pollution free Bagmati, Bisnumati and other rivers and brooks.
- 303. Rural Water supply and Sanitation Management project will be continued in all districts of Seti and Mahakali, Humla of Karnali, Bheri of Dailekh and Rolpa of Rapti to operate a clean toilets, sanitation, irrigation, and to generate micro hydro power.
- 304. Project with co-financed by consumer organization and local bodies will be implemented in order to expand drinking water and sanitation facilities in cities getting urbanized.
- 305. Special project will be implemented in order to provide drinking water and sanitation facilities in the highly dried region such as dried area of

- Ramechhap, Barbise of Sindupalchok, Yasok area of Pachthar and Timal area of Kavrepalanchok.
- 306. Sanitation program will be extended in view of national and Millennium Development Goals. Open Defecation Free area will be declared for whole Karnali zone and other five districts of Terai/Madhesh within three years. Extra village development committee will be developed for controlling open toileting with the participation and collaboration of stakeholder organization.

### Information and communication

- 307. Necessary infrastructure will be developed for the successful implementation of broad band in all villages and phone on demand in all cities as a campaign.
- 308. Postal service will be developed as self sufficient and professional services through diversification of changes in technology.
- 309. The present practices of building own separate infrastructures by all the service providers have made the telecommunication, radio and television broadcasting, internet service or cable services more expensive. To avoid duplication of works and to make such works cost effective and accessible to all, and to maximize the outputs from the telecommunication or broadcasting technologies, a policy compatible to use such infrastructures jointly by the service providers shall be implemented..
- 310. Timely changes will be made on communication policy and the existing acts, and rules related to communications. Feasibility Study will be carried out for establishing satellite transmission in high locations including Mount Everest. Necessary legal provisions will be made to set up satellite centre by utilizing the band width facility available to Nepal.
- 311. Necessary law for the security printing services in the country will be formulated. Priority will be given to mobilization of the physical and resources for printing services.
- 312. A modern well-equipped Communication Academy will be established for the capacity building of media people. I have allocated Rs. 25 million for the building construction of the Federation of Nepali

- Journalists. For the economic and social security of the journalists, a "Journalists Insurance Fund" is created and the budget allocated. Working procedures will be prepared by mid-October 2011.
- 313. Stamping a postage ticket worth Rs. 10 will be made mandatory for any applications to be submitted to the Government agencies from the next Fiscal Year.

## **Science and Technology**

- 314. Establishment of information technology industries through Public-Private Partnership will be encouraged in Information Technology Park in Banepa.
- 315. I have allocated the budget for the procurement of high quality modern equipment for the National Forensic Laboratory.
- 316. Biodiversity Centre, Atomic Centre and Space Technology Centers will be established for the effective implementation of biodiversity and atomic policy.

### Literatures, Arts and Cultures

- 317. Special attention will be paid to literatures of all the languages spoken in the country including Nepali, arts and traditional cultures of all the castes, and preservation, promotion and infrastructure development of the places with religious, cultural and historical importance. For the protection and preservation of the temples, monastries, mosques and churches, reconstruction and rehabilitation works will be carried by mobilizing the resources raised through Public-Private Partnership. Assistance will be extended for the physical infrastructure development including building construction of Nepal Academy, Nepal Fine Arts Academy and Nepal Music Theatre Academy.
- 318. On the memory of Great Poet Laxmi Prasad Devkota, arrangement to award prize amounting to Rs. 0.1 million in each year to five distinguished writer in Nepali language has been made. Assistance will be provided to Vidhyapati Maithali Cultural Building under construction, which is named after Vidhyapati; the Great Poet of Maithali literature. On the commemoration of laureate Bhawani Bhikshu, a non-expendable fund will be created. Assistance will be

- provided to publish the published and unpublished writings of laureate Gokul Joshi. Institutions concerned will be assisted to conduct the programs marking the centenary of Yugkavi (Poet) Siddhicharan Shrestha, laureate Bhimnidhi Tiwari, and publish their unpublished writings.
- 319. Programs will be conducted to make the contributions of Natye Samrat (the Great Playwright) Balkrishna Sama, Senior laurates Siddhidas and Pahalmansingha Swanr everlasting. Local Language Culture Study Academy will be established in five regions of the country. A Marxism Study Research Centre will be set up.
- 320. Assistance will be made available to erect the full-sized statue of Premrajeshwori Thapa, Goma and Parijat; the trios were very popular women writer in Nepali literature.
- 321. The places with religious and cultural importance including Pashupati, Janakpur, Muktinath, Swargadwari, Barahkshetra, Manakamana will be preserved and developed.
- 322. The management of offerings offered in various temples, mosques, monasteries and churches will be made transparent. Necessary legal provisions will be formulated to develop the offerings as sustainable source to preserve and promote such religious heritages.
- 323. For the identification, preservation and development of mother tongue and culture of about 10 million indigenous people of the country, under "Cultural Federalism Program", Cultural Centre Buildings and Museums will be constructed in five regions of the country, and cultural solidarity programs will be conducted. I have allocated budget for preservation and development of the language and culture of indigenous nationalities.
- 324. We have already signed the Convention for the Safeguarding of the Intangible Cultural Heritages. While utilizing the opportunities offered from the international community in the capacity of being a party to the convention, an Intangible Cultural Council will be established to institutionalize the national obligations.

- 325. Lumbini has been the pillar of faith of the world peace. The Government is committed to accomplish the works mentioned in the master plan within three years. This will be accomplished with the help of the Government, people in general and development partners. I have allocated budget to proceeding the works as per master plan.
- 326. An Integrated Umbrella Act will be formulated to improve the performance of different committees constituted for preservation of the heritages.

# **Honor to National Figures**

- 327. Grant will be provided to implement programs in the memory of immortal martyrs Dasharath Chand and Bhim Dutta Panta. I have made an arrangement to provide grants to the academies established in the names of respected B.P. Koirala, Pushpa Lal Shrestha, Ganesh Man Singh, Manmohan Adhikari, Krishna Prasad Bhattarai, Girija Prasad Koirala, Madan Bhandari who committed and devoted their whole lives for the betterment of the nation and people. Grant will be provided for the establishment of an academy and for the implementation of programs in honor of Ramesh Mahato, the Martyr of Madhesh Movement.
- 328. **Puspalal National Award** will be established to honor one reputed person significantly contributing in different sectors of national life every year. Grant will be provided to run the programmes on the memories of Gajendra Narayan Singh, Mahendra Naryan Nidhi, Ram Briksha Yadav, Jive Raj Aasrit, Ram Nath Dahal, Rishi Devkota Aajad, Netra Abhagi and Sures Wagle.
- 329. A full-sized statue of national hero Aarniko will be erected at an appropriate place of Aarniko Highway. In memory of Narad Muni Thulung, the statue will be constructed at his birth place. Physical infrastructure will be built for Progressive Poet Krishna Sen Academy.
- 330. Special programmes will be launched in the places like; Dhungesanghu, Sukhani, Chhintang, Yadukuwa, Piskar, Holari, Sisne and Jaljala that contributed significantly for the establishment of Republic Nepal.

331. A Republic Monument will be constructed in Kathmandu Valley that will record the history for a long time to come and will give the feelings of current political change and future prosperous Nepal.

## Youth Mobilization and Sports Development

- 332. National Youth Policy will be implemented to utilize the capacity and innovativeness of youths in nation building. National Youth Council will be formed. Youths will be mobilized massively in the development activities, entrepreneurship development, awareness creating and against social mal-practices. Similarly, special programmes will be launched to encourage youth against drug addiction and sexual misdeeds.
- 333. I have allocated necessary budget to complete the ongoing construction of sports related works and physical infrastructure. An initiative will be taken to construct Multipurpose Sports Complex.
- 334. Sports will be institutionalized from school and community level. The players who win regional and international competition, including medal and awards will be encouraged by providing incentives and facilities.
- 335. I have allocated necessary budget for the preparation of 12th South Asian Games. A National Game will be organized at Dhangadi in coming Fiscal Year. I have allocated Rs.130 millions for this game.
- 336. With a view to developing sports at local level, a minimum of Rs.10 thousands will be allocated out of total grant allocated to Village Development Committees.

### Plan, Budget System and Public Expenditure Management

- 337. National Planning Commission will prepare a 20 Years Long Term Plan for the socio-economic transformation. The data collected during National Census 2011 will be quickly processed and results published. Agriculture census will be carried out next year.
- 338. Projects categorized as Priority and assisted by donor will be monitored and evaluated for their results and monitoring and evaluation system of development policies programmes and projects will be made more effective. Electronic monitoring mechanism will be developed from next Fiscal Year so as to make it automatic and effective.

- 339. Existing National Development Volunteer Service will be restructured and national as well as international volunteers will be mobilized to make volunteer service more effective. A Resource Center will be established with models developed in Nepal.
- 340. National Planning Commission will make necessary arrangements for third party evaluation foreign aided and other development projects.
- 341. To harmonize the headings and classifications of Nepal's budget, expenditure, investment and revenue according international standard, new codes and classification will be implemented from coming Fiscal Year based on The Government Financial Statistics Manual, 2001. The budget expenditure estimates and annexes presented for coming Fiscal Year 2011-12 has followed the new system. The major changes in data presentation in the new system have been mentioned at the end of expenditure appropriation book. I am confident that by the introduction of new system, the financial data will be simple, well managed, credible, comparable, and transparent and it will additionally assist in maintaining economic discipline.
- 342. I have given continuity to the provision made in the current Fiscal Year that puts ceilings of 40 percent of expenditures during May-July and 20 percent in July of the total allocation. Also, no reallocation provision from the budget allocated to Far and Mid Western region to other sectors has been continued. Public expenditure management will be made efficient and effective by controlling misuse of public resources, curbing of red-tapism and emphasizing immediate result oriented investment culture. Monitoring arrangements will be made effective to keep the standard of public construction, strictly enforcing laws, regulations and agreements concluded with donors.
- 343. Monitoring of physical and financial aspects of project implementation with projects allocated with more than Rs. 150 million by a high level committee chaired by the Finance Minister will be continued in the next Fiscal Year.
- 344. Recurrent expenditures like consumption, operation and grant is increasing rapidly. But the revenue growth has not been realized according to target. In this connection, the availability of recourses that

- creates capital is being limited. So, directives will be formulated and implemented in order to increase the ratio of the spending of the capital budget by discouraging unproductive expenses.
- 345. An arrangement will be made to inform the stakeholders about the declared programmes being implemented in local level. Public audit system will be compulsory in case of programme implemented through users committee or cooperatives.
- 346. The recommendations made by Government Budget Management and Expenditure System Review Commission will be implemented gradually.
- 347. Electronic procurement system that is being implemented by the Government since last few years will be mandatorily applied for the contracts exceeding Rs. 20 million to make sure that contracts are carried out on competitive basis, promptly, fairly and in a transparent manner.
- 348. In order to simplify the public procurement, necessary directives, procedures, tender samples, the formats of the reports including indicators for monitoring and evaluation will be adopted and implemented within mid January, 2012.
- 349. Legal arrangements will be made and implemented to penalize those found to be indulged in cartelling, and intimidation. They will also be fined and licenses of their *business* entity will be cancelled.
- 350. The Treasury system being implemented in 22 districts by following the modern framework of treasury in the form of Treasury Single Account will be implemented in all districts within next two years.

#### Foreign Aid

351. Foreign aid will be mobilized and utilized only for the programmes and sectors of the national priority. Similarly, necessary institutional and policy arrangements will be made to increase foreign aid absorption capacity and to ensure effectively coordinated aid mobilization, transparency and accountability to bring in all kinds of foreign aid into the national budgetary and other systems of the Government.

- 352. Budget release for the projects to be implemented with financing under foreign aid will be linked to the expenditure of the projects; results achieved from the implementation and timely preparation and submission of financial and audit reports.
- 353. Necessary arrangements will be made to take Non Governmental Organizations on board as partners for development in the sectors of national priority. The practices of registering a Nepalese Non Governmental Organization by the International Organization with the same name and their working with a dual identity will be ended. International Non Governmental Organizations will be strictly required to be working as an International Agencies. System of mobilization of economic cooperation earmarked under any bilateral, multilateral and inter-governmental agreements by International Non Governmental Organization will be ended.
- 354. Role of Social Welfare Council will be made more effective to coordinate and monitor the works and activities of the International and national Non Governmental Organizations.

### **Public Enterprises Reforms**

- 355. A High Level Public Enterprises Management Board will be formed to ensure effective and efficient service delivery by these enterprises as per the objectives of their establishment, and to monitor to ensure effective management of public enterprises.
- 356. Chief Executive Officer or General Manager of Public Enterprises will be selected through open competition considering their capacity, academic qualification and their proposal to reform concerned entities. Performance contracts will be signed with the officials selected through open competition. A decision will be made for the continuation of their service by evaluating their performance on the basis of the fixed indicators every year.
- 357. A policy of disinvesting the share of the public enterprises to the public will be implemented.

#### **Promotion of Good Governance and Administrative Reform**

- 358. Public services delivery will be made effective and efficient in order to ensure good governance in the country in the spirit of **Simple and Responsible Administration and Effective Security**.
- 359. Emphasis will be given to ensure responsibility, transparency, use of information technology and promotion of integrity. An arrangement will be made for the implementation of the concept of public service delivery with compensation in order to make public administration customer friendly. This concept will be implemented in pilot basis in the Land Revenue Offices of Kathmandu and Zonal Transport Management Office Bagmati from the coming Fiscal Year. Necessary working manual will be prepared by mid October, 2012.
- 360. Anti-corruption strategy will be implemented effectively. National awareness campaign will be launched to develop zero tolerance against corruption.
- 361. Government will adopt concrete policy and programme to increase productivity by boosting the morale of government employees, workers and professionals. In this connection, recommendations of the task force formed to study the problem of the professional sector will be implemented gradually and effort will be made to maintain good industrial relationship by introducing good working culture in public sector.
- 362. Civil Service Administration will be operated and mobilized on the basis of merit and fairness.
- 363. I have increased the existing pay scale ranging from 30.39 percent to 42.86 percent by considering the current rate of inflation and also taking into account of the recommendations of the committee headed by Chief Secretary of the Government of Nepal to keep the high morale of all government employees including Civil Servants, Army, Police, and Teachers. Existing dearness allowance has been adjusted to the new pay scale.
- 364. Health Insurance Program for the Civil Servants will be initiated from the next Fiscal Year.

### Honorable Speaker,

- 365. Decentralized judicial procedure will be implemented to create atmosphere conducive to feel to have timely, effortless and easy access of general people into the justice in order to make free of cost legal consultation to the deprived class.
- 366. Emphasis will be given in the implementation of court management reform along with other measures envisaged in judicial strategic plan. Programmes to develop the infrastructure of court, to develop capacity of judicial manpower and compliances of court's verdicts will be implemented
- 367. Construction and purchase of own building for Nepalese diplomatic mission abroad will be initiated.
- 368. Government has given high emphasis to build strong public relation and effective public security. For this purpose, Nepal Police, Armed Police Force and National Investigation Department will be further strengthened.
- 369. Home affair administration will be made highly motivated and well equipped to control the illegal and criminal activities created for long by various kinds of inequalities.
- 370. Budget will be arranged to buy necessary equipments and vehicles in order to maintain vigilance to ensure proper and timely investigation of serious criminal offences and suspected criminal activities. This is expected to minimize criminal cases by improving efforts to control crime, and investigation.
- 371. Budget arrangement is made to develop the infrastructure and capacity of district administration offices to ensure their effective role to provide the public with quick and transparent service and to coordinate development activities at local level effectively.
- 372. Collection of application and distribution of passport will gradually be started by the district administration offices from next Fiscal Year onward. Moreover, the task of collecting applications from Nepalese Missions aboard will be made expeditious and secure.

- 373. Budget allocation has been made for the infrastructure to converting and transforming jails into reform houses. The concept of open jail will be implemented gradually. Feasibility study will be done to transfer Bhadragoal jail of Tripureswore, Central Jail and Women jail to appropriate location.
- 374. Preparation of biometric smartcard attached with photograph for all Nepalese citizens that will be used in various kinds of services and facilities will be initiated. Four hundred thousands cards will be distributed in the first phase of the next Fiscal Year.
- 375. Budget allocation has been made to establish and operate a Frequency Modulation Station within the Metropolitan Traffic Office of Kathmandu to facilitate traffic movements and flow and transmission of information.
- 376. In order to implement a policy of "From a Bunker to Barrack" barracks construction will be carried out to modernize Nepal Army.

### Honorable Speaker,

Now, I would like to present appropriation of the budget for the sectoral programmes to be implemented in the next Fiscal Year along with its financing plan.

- 377. To implement the policies and programs of the budget during the Fiscal Year 2011-12, I have proposed a total appropriation of Rs. 384.90 billion. According to the new classification of Government Finance Statistics, the total appropriation for recurrent expenditure is proposed to be Rs. 266.61 billion which is 69.27 percent of the total budget. Likewise, I have appropriated Rs. 72.61 billion for capital expenditure which comes to 18.86 percent of the total budget. Under the Financing, a sum of Rs. 25.38 billion (6.6 percent) has been allocated for loan and share investment, and Rs. 20.3 billion (5.27 percent) for repayment of principals. The total appropriation proposed for the next Fiscal Year is higher by 25.67 percent compared to revised estimate of this Fiscal Year.
- 378. Under the existing arrangement, recurrent and capital expenditure will amount to 56.08 percent and 38.64 percent, respectively, whereas the

- repayment of principal amount will be 5.28 percent of the total expenditure. As against the revised estimate of the current fiscal year, the recurrent and capital expenditure will be higher by 19.82 percent and 37.62 percent respectively.
- 379. Out of the total appropriation, I have earmarked a total of Rs. 202.56 billion (52.62 percent) for developmental programs whereas for recurrent expenditure, I have earmarked a sum of Rs. 182.34 billion (47.38 percent).
- 380. Of the total sources of financing to meet the expenditure proposed for the next Fiscal Year, a total of Rs. 241.77 billion will be met from revenue, Rs. 5.93 billion from repayment of principal amount and Rs. 70.13 billion from foreign grants, leaving a deficit of Rs. 67.06 billion. Of this deficit, Rs. 29.65 billion will be met from foreign loan and remaining Rs. 37.41 billion from domestic borrowing.

## Honorable Speaker,

Now, I would briefly like to present revenue policy, its bases, strategies and programs of Fiscal Year 2011-12.

### **Revenue Policy**

- 381. With a view to build sustainable, private sector friendly, transparent and self-reliant economy through maximum utilization of domestic resources, and developing the equitable tax system, I have proposed the following revenue policies:
  - a. Mobilization of revenue through administrative reform and administrative capacity building without increasing revenue rates.
  - b. Tax incentives to be provided to both domestic and foreign investors to attract investment in hydropower and infrastructure development sector through investment friendly policy.
  - c. Protecting and promoting production oriented, import substituting and export oriented industries, to gear national economy towards industrialization.
  - d. Broadening revenue bases by bringing in new and unidentified areas into the tax net.

- e. Identification of new areas of non tax revenue, revision of existing rate to make non tax as a major source of revenue.
- f. Revenue leakage control will be made effective through addressing revenue leakage, foreign exchange misuse and identifying the areas of money laundering.
- g. Establishment of Central revenue information system within the Ministry of Finance and under its department to make revenue administration simple, transparent and efficient through electronic service delivery mechanism.
- h. Establishing and developing clean, transparent, professional and taxpayer friendly revenue administration by timely improvement in the existing organization structure and working system.

The following strategies and programs will be adopted in order to implement the above-mentioned revenue policies.

## **Broadening the Tax Base**

- 382. The following strategies will be adopted to broaden the tax base.
  - a. With the implementation of "Kar Karyanwayan Abhiyaan Barsha" (Tax Enforcement Campaign Year) in the current Fiscal Year the tax base has broadened, awareness for the compliance of tax laws has increased, collection and legal enforcement of arrears has been effective making a positive impact on revenue mobilization. In view of this, implementation of "Kar Karyanwayan Abhiyaan Barsha" (Tax Enforcement Campaign Year) has been given continuity in the coming Fiscal Year 2011-12 as well.
  - b. The habit of keeping records of the sources of property and its purpose has not yet developed among the Nepalese people. To address such problems, arrangement in Property Tax Act will be made whereby an individual, family or company can make a voluntary disclosure of all the fixed and movable properties including the land, ornaments, cash, deposits in banks/financial institutions, lending, investment in share/debentures and vehicles to the Inland Revenue Offices of the Government of Nepal after paying a certain percentage of tax. Except for tax purpose, such information

will be kept confidential. This voluntary disclosure of property will be treated as tax base effective from the Fiscal Year 2012-13. Arrangement will be made to allocate the revenue generated from the Voluntary Disclosure of property for the solution of energy crisis faced by the country.

- c. I have made an arrangement for declaring Maximum Retail Price of the imported goods at the customs point in order to make the customs valuation realistic and discourage under-invoicing.
- d. I have increased excise rates on alcohol, beer, cigarettes and tobacco products in order to discourage the consumption of these health hazardous products.
- e. In order to make the people involved in the registration process of land and house transactions more professional and respectful, arrangement will be made so that only persons having Permanent Account Number (PAN) will be eligible for such transactions.
- f. Long outstanding arrears will be classified and tabulated on the basis of the amount and due period and special campaign will be conducted to collect such arrears.
- g. To increase the contribution of non-tax revenue to revenue collection, the existing non-tax revenue rates will be reviewed through inter-agency coordination on the basis of cost of the service delivery, investment and principle of return.

#### **Increased Tax Concessions and Facilities**

- 383. The following strategies and activities will be implemented to increase tax concessions and facilities.
  - a. I have made an arrangement to provide custom duty exemption, on the recommendation of the Ministry of Agriculture and Cooperatives, to the Tomato Ketchup industries that are run through cooperatives.
  - b. I have reduced the prevailing flat rate custom duty on L.C.D., Plasma or L.E.D. brought in by the Nepalese passengers returning from foreign employment.

- c. I have proposed to provide VAT exemption to Jute industries on the import of materials including spare parts.
- d. I have made an arrangement to exempt the vehicle tax and road construction and maintenance fee on the scooters up to 150 CC designed for disabled persons. Likewise, I have made a provision of 50 percent exemption in the road construction and maintenance fee being imposed on electric, solar and battery vehicles.
- e. I have made an arrangement of exempting vehicle tax on *Sabbahan* (ambulances) and fire brigades.
- f. I have made a provision of reimbursement of existing Income tax on the insurance premium for the workers who lost their lives while on foreign employment. Such reimbursement will be made through Foreign Employment Promotion Board.
- g. I have reduced the Capital Gain Tax on the income from the sales of house and land by 50 percent. Likewise, I have reduced the capital gain tax on the sale and purchase of shares of entities registered with Securities Board. Such capital gain tax has been reduced from 15 percent to percent in the case of entities and from 10 percent to 5 percent in the case of individuals.
- h. In order to increase the land ownership of women, I have proposed to exempt 40 percent on the land registration fees for registration on the ownership of women in the VDCs of Hilly districts; Taplejung, Solukhumbu, Rasuwa, Manang, Mustang, Humla, Jumla, Mugu, Kalikot, Dolpa, Bajhang, and Darchula excluding the district headquarters of those districts. This exemption also applies to some remote VDCs of Sankhuwasabha, Dolakha, Dhading, Sindhupalchowk and Gorkha districts.
- i. I have made a provision of charging only Rs. 100 for the change of ownership of land that is currently under the ownership of husband to the joint ownership of husband and wife.
- j. I have made an arrangement of 1 percent custom duty on sewing machines that contribute to self-employment.

### **Promotion of Private Sector and Reducing Cost of Doing Business**

- 384. The following strategies will be implemented to promote the private sector, an important contributor in making the economy strong, and to reduce the cost of doing business;
  - a. Income tax will be fully exempted for the first ten years for the hydro-power projects commencing their construction within 24 August, 2014 and starting commercial production by mid-April 2018. Thereafter 50 percent income tax exemption for the next five years will be provided.
  - b. It is proposed to extend the deadline to submit intention of merger among banks and financial institutions by mid-November 2012. I have waived Land registration fee to the merged financial institutions.
  - c. To reform the tax collection procedures and making arrangements to pay the revenue from the nearest bank of taxpayer's location, Any Branch Banking System (ABBS) will be introduced among banks collecting government revenue.
  - d. Selectivity module implemented in customs clearance based on risk management system will be expanded to additional customs offices.
     A controlling policy will be adopted by using post clearance audit system to expedite the clearance procedures.
  - e. For the purpose of discouraging business fraud in customs area and recognizing the integrity and honesty in business sector, a policy will be adopted to honor the genuine business persons.

## **Revenue Leakage and Controlling Illegal Imports**

- 385. Following programs will be implemented to control revenue leakage and illegal imports.
  - a. Tendencies of using fake and false bills and invoices to evade the tax are found to be increasing despite the fact that the value added tax system itself is scientific, transparent, broad based, investment friendly and based on self assessment system. I have revised the existing legal provisions to take legal actions against both parties found to be involved and assisting each other in fraudulent activities.

- Investigation will be completed soon for those taxpayers who are under the process of investigation.
- b. Investigations will be conducted and legal actions will be taken against those who are not in the tax net or are not complying their duties as taxpayers.
- c. A provision of bail is proposed to discourage the tendency of not paying the tax on time ignoring several notices. Similarly, a provision of detention is also proposed if there is less or no possibility of recovering the tax from the taxpayer if tax is not collected immediately.
- d. Submission of local purchase and sales statements above one hundred thousand Rupees will have to be produced when submitting VAT return by electronic means. This provision will be started from the Large Taxpayer Office.
- e. Qualitative and secured stickers designed and printed with highest security features, will be used in beer, alcohol and cigarettes from this Fiscal Year to effectively control the tax leakages in excise. A strict legal provision is adopted to discourage fake excise stickers.
- f. I have proposed to make the provision that no industries and the distributors of liquor, beer and cigarettes are permitted to operate the gift scheme of any kind. Similarly those industries will not be eligible to give discount to other sellers except those registered in VAT.
- g. I have allocated sufficient budget to purchase under invoiced goods to discourage the under invoicing at the customs point. For the purpose of selling such goods, an institutional arrangement will be set up and process will be simplified.
- h. Revenue leakage (Investigation and control) by law will be prepared and executed within this year to make revenue leakage investigation and interrogation process more systematic and transparent which would increase the revenue mobilization.
- i. The internal movement system with electronic surveillance for loaded vehicles will be prepared and implemented this year to make

- internal movement of goods more scientific and to encourage fair business.
- j. A procedure related to Import identity card will be prepared and implemented by mid December of next fiscal year to reduce the illegal and unfair trade.

### **Reform in Revenue Administration**

- 386. Taking into consideration of important reforms in revenue administration over the last few years, I have proposed following reforms in existing structure to make the administration more efficient, simple, transparent and taxpayer friendly;
  - a. Central Revenue Board will be formed to make revenue administration more autonomous and effective.
  - b. Performance based incentive system which was introduced four years back in tax administration has helped to increase revenue collection, to improve quality performance, to develop the team work culture and to increase the responsibility towards taxpayers. In this context, performance based incentive system has been continued by making the indicators more scientific.
  - c. The revenue rebate policy will be updated to provide rebates only on the basis of fixed standards and norms after considering the use of such policy, its impact on the general public and a sound monitoring mechanism to ensure that there is no misuse of rebate provisions while providing revenue rebates.
  - d. With a view to expanding the services, 13 additional Tax Payer's Service Centers will be established outside the Kathmandu Valley to make taxpayer's service more effective
  - e. The capacity of Revenue Investigation Department will be enhanced to control revenue leakages by establishing interdepartmental computer network through information and communication networking.
  - f. In addition to timely updating of the existing Income Tax Manual, manuals for excise duty and value added tax will also be implemented after completing their preparation.

- g. By considering the contribution of excise duty in revenue mobilization, a separate Excise Department will be established in the next Fiscal Year in order to increase revenue collection through a separate organizational structure.
- h. The construction of an Integrated Check Posts has already commenced in Alau, Birgunj with the assistance of the Government of India. Since the process of constructing Integrated Check Post in Biratnagar, Bhairahawa and Nepalgunj has already been initiated, an arrangement will be made to provide all services including customs, immigration, border security, and quarantine and banking service from the same Integrated Check Posts in the days ahead.
- i. In order to systematize the ever increasing trade between Nepal and Tibet of China, the construction of a Dry Port in Larcha of Sindhupalchok will be commenced and work will be initiated to construct all physical infrastructures including building for Rasuwa Customs Office by acquiring land in the same place.
- j. An arrangement will be made to increase the number of the customs agents in order to ensure adequacy of their services.
- k. A comprehensive working manual on Custom Valuation will be prepared and implemented within this Fiscal Year.
- In order to further simplify the customs procedures and make it more transparent, the process will be forwarded ahead to be a signatory nation of the amended Kyoto Convention which is an international standard for customs reform.
- m. Until and unless there is a separate revenue police force in place, the Armed Police Force will be mobilized under the direction and control of Customs Department and Revenue Investigation Department instead of the existing Armed Police Force which has been currently mobilized, on the seasonal basis, for the security of the Customs Offices and Revenue Investigation Offices and for controlling illegal trade.

- n. An arrangement will be made to establish a client service desk in the Department of Customs to control revenue leakage and address the clients' grievances promptly.
- o. Department of Anti-money Laundering has been established separately to ensure effective investigations on anti money laundering cases. An arrangement will be made to equip this Department with the physical structures, technology and manpower to match international standards.
- p. The UN Convention on Anti-money Laundering and Control of Terrorism will be approved and the remaining laws concerning this convention will be enacted immediately including the preparation and implementation of a five year strategy on anti-money laundering.

## Right Honorable Speaker,

- 387. The implementation of this budget is expected and estimated to result into an economic growth of 5 percent, and the rate of inflation at 7 percent. Likewise, it is expected that balance of payments will be positive, liquidity of the financial sector will come to normalcy, capital market will pick up and the investment climate will improve remarkably.
- 388. In the course of implementation of this budget, Nepal Rastra Bank will issue a separate monetary policy soon in order to bring expected impact on the macroeconomic indicators and help direct the financial resources to the productive sectors.
- 389. The actuals of the Fiscal Year 2009-10, revised estimates of the Fiscal Year 2010-11 and the estimated statement of income and expenditure for the Fiscal Year 2011-12 have been presented in the annexes. The details of the technical assistance received from the development partners and international nongovernmental organizations have been presented in a book separately.
- 390. I have also mentioned the monitoring indicators of the expected outcomes to be achieved after the implementation of this budget in a separate annex.

- 391. I request all Honorable Member of the Parliament to make legal arrangements for presenting budget in a fixed date annually in order to create environment of confidence and to ensure that the adverse impacts on our economy will not repeat due to lack of timely budget.
- 392. I would like to express sincere gratitude to Right Honorable Prime Minister for his guidance during the course of the preparation of this budget. I would also like to express my sincere thanks to Honorable Deputy Prime Ministers, Ministers, Leaders of the political parties, members of the Constituent Assembly, taxpayers, economists, professors, experts, representatives of the business community, business houses and commodity specific organizations, professional organizations, representatives of the civil society and media all alike.
- 393. Similarly, I would like to thank all Honorable Members of the Constituent Assembly, political parties, taxpayers, civil society, business organizations, government employees and all other citizens for their cooperation during the implementation of previous Fiscal Year budget. Likewise, I express my gratitude to the donor communities for their assistance in the development process of Nepal. Also, I have expected to get additional supports and their good wishes for the implementation of the next Fiscal Year budget.

#### Thank You